



REPUBLIC OF SOUTH AFRICA

# GOVERNMENT GAZETTE

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PRESIDENT'S OFFICE

No. 967.

14 June 1996

It is hereby notified that the President has assented to the following Act which is hereby published for general information:—

No. 29 of 1996: Mine Health and Safety Act, 1996.

# ACT

**To provide for protection of the health and safety of employees and other persons at mines and, for that purpose —**

- to promote a culture of health and safety;**
  - to provide for the enforcement of health and safety measures;**
  - to provide for appropriate systems of employee, employer and State participation in health and safety matters;**
  - to establish representative tripartite institutions to review legislation, promote health and enhance properly targeted research;**
  - to provide for effective monitoring systems and inspections, investigations and inquiries to improve health and safety;**
  - to promote training and human resources development;**
  - to regulate employers' and employees' duties to identify hazards and eliminate, control and minimise the risk to health and safety;**
  - to entrench the right to refuse to work in dangerous conditions; and**
  - to give effect to the public international law obligations of the Republic relating to mining health and safety;**
- and to provide for matters connected therewith.**

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*(English text signed by the President.)  
(Assented to 30 May 1996.)*

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**CHAPTER 1**  
**OBJECTS OF ACT**

**Objects of Act**

An italicised word or phrase indicates that the word or phrase is defined in section 102 of this Act.

1. The objects of *this Act* are —
- (a) to protect the *health* and *safety* of persons at *mines*; 5
  - (b) to require *employers* and *employees* to identify *hazards* and eliminate, control and minimise the *risks* relating to *health* and *safety* at *mines*;
  - (c) to give effect to the public international law obligations of the Republic that concern *health* and *safety* at *mines*; 10
  - (d) to provide for *employee* participation in matters of *health* and *safety* through *health and safety representatives* and the *health and safety committees* at *mines*;
  - (e) to provide for effective monitoring of *health* and *safety* conditions at *mines*; 15
  - (f) to provide for enforcement of *health* and *safety* measures at *mines*;
  - (g) to provide for investigations and inquiries to improve *health* and *safety* at *mines*; and 20
  - (h) to promote —
    - (i) a culture of *health* and *safety* in the mining industry;
    - (ii) training in *health* and *safety* in the mining industry; and 25
    - (iii) co-operation and consultation on *health* and *safety* between the State, *employers*, *employees* and their representatives.

## CHAPTER 2

## HEALTH AND SAFETY AT MINES

## Owner to ensure safety

2. (1) The *owner* of every *mine* that is being worked must —
- (a) ensure, as far as *reasonably practicable*, that the *mine* is designed, constructed and equipped —
    - (i) to provide conditions for safe operation and a *healthy* working environment; and
    - (ii) with a communication system and with electrical, mechanical and other equipment as necessary to achieve those conditions;
  - (b) ensure, as far as *reasonably practicable*, that the *mine* is commissioned, operated, maintained and decommissioned in such a way that *employees* can perform their work without endangering the *health* and *safety* of themselves or of any other person;
  - (c) compile an annual report on *health* and *safety* at the *mine* including the statistics on *health* and *safety* that must be kept in terms of *this Act* and the annual medical report referred to in section 16; and
  - (d) if the *owner* is a body corporate, and the *mine* employs more than 50 *employees*, publish and distribute the report referred to in paragraph (c), in an appropriate form, to the *mine's* shareholders.
- (2) The *owner* of a *mine* that is not being worked, but in respect of which a closure certificate in terms of the *Minerals Act* has not been issued, must take reasonable steps to continuously prevent injuries, ill-health, loss of life or damage of any kind from occurring at or because of the *mine*.

### Owner must appoint manager

3. (1) The *owner* of every *mine* that is being worked must —
- (a) appoint one or more *managers* with the qualifications as may be *prescribed*, and if more than one *manager* is appointed, ensure that the *managers'* functions do not overlap; 5
  - (b) supply the *managers* with the means to perform their functions; and
  - (c) take reasonable steps to ensure that the *managers* perform their functions. 10
- (2) The appointment of a *manager* does not relieve the *owner* of any duty imposed on *owners* by *this Act* or any other law.
- (3) If no *manager* is appointed in terms of subsection (1), the *owner* must perform the functions of a *manager* in terms of *this Act*. 15

### Owner may entrust functions to another person

4. (1) An *owner* may appoint any person to perform any function entrusted to the *owner* by *this Act*.
- (2) An *owner* who appoints a person under subsection (1) must notify the *Chief Inspector* of that appointment within seven days, and must include in that notice— 20
- (a) the name of the person appointed;
  - (b) the nature of the person's functions; and
  - (c) the names of the *manager* or *managers* over whom that person has control. 25
- (3) An *owner* who appoints a person under subsection (1) must —
- (a) supply each person appointed with the means to perform their functions; and

4(2)—The Chief Inspector is appointed in terms of s. 48, on page 52; and the Chief Inspector's functions are set out in s. 49, beginning on the same page.

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(b) take reasonable steps to ensure that they perform their functions.

(4) The appointment of a person under subsection (1) does not relieve the *owner* of any duty imposed on *owners* by *this Act* or any other law.

5

**Manager to maintain healthy and safe mine environment**

5—Negligent failure resulting in endangerment to a person at a mine is an offence. See s. 86, beginning on page 72.

5. (1) To the extent that it is *reasonably practicable*, every *manager* must provide and maintain a working environment that is safe and without *risk* to the *health* of *employees*.

10

(2) To the extent that it is *reasonably practicable*, every *manager* must —

(a) identify the relevant *hazards* and assess the related *risks* to which persons who are not *employees* may be exposed; and

15

(b) ensure that persons who are not *employees*, but who may be directly affected by the activities at the *mine*, are not exposed to any *hazards* to their *health* and *safety*.

**Manager to ensure adequate supply of health and safety equipment**

20

6—Employees have a duty to use and take care of personal protective equipment and other health and safety facilities. See s. 22, on page 27.

6. (1) Every *manager* must —

(a) supply all necessary *health and safety* facilities and *equipment* to each *employee*; and

6—Interference with health and safety facilities is an offence. See s. 84, on page 72.

(b) to the extent that is *reasonably practicable*, maintain those facilities and that equipment in a serviceable and hygienic condition.

25

6—Employees must not be made to pay for health and safety facilities. See s. 24, on page 29.

(2) Every *manager* must ensure that sufficient quantities of all necessary personal protective equipment are available so that every *employee* who is required to use that equipment is able to do so.

30

(3) Every *manager* must take reasonable measures to ensure that all *employees* who are required to use personal

protective equipment are instructed in the proper use, the limitations and the appropriate maintenance of that equipment.

### Manager to staff mine with due regard to health and safety

7(1)—Employees have a duty to comply with health and safety measures. See s. 22, on page 27.

7. (1) To the extent that it is *reasonably practicable*, every *manager* must — 5
- (a) ensure that every *employee* complies with the requirements of *this Act*;
  - (b) institute the measures necessary to secure, maintain and enhance *health and safety*; 10
  - (c) appoint persons and provide them with the means to comply with the requirements of *this Act* and with any instruction given by an *inspector*;
  - (d) consider an *employee's* training and capabilities in respect of *health and safety* before assigning a task to that *employee*; and 15
  - (e) ensure that work is performed under the general supervision of a person trained to understand the *hazards* associated with the work and who has the authority to ensure that the precautionary measures laid down by the *manager* are implemented.

(2) A *manager* may appoint any person with qualifications as may be *prescribed* to perform any aspect of the functions assigned to *managers* by *this Act*.

(3) The appointment of a person under subsection (2) does not relieve the *manager* of any duty imposed on *managers* by *this Act*. 25

### Manager must establish health and safety policy

8. (1) Every *manager* must prepare a document that —
- (a) describes the organisation of work; 30
  - (b) establishes a policy concerning the protection of *employees' health and safety* at work;

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8(2)—The requirements for establishing a health and safety committee are set out in Chapter 3, beginning on page 30.

- (c) establishes a policy concerning the protection of persons who are not *employees* but who are directly affected by mining activities; and
  - (d) outlines the arrangements for carrying out and reviewing policies. 5
- (2) The *manager* must consult with the *health and safety committee* on the preparation or revision of the document and policies referred to in subsection (1).
- (3) The *manager* must —
- (a) prominently and conspicuously display a copy of the document referred to in subsection (1) for *employees* to read; and 10
  - (b) give each *health and safety representative* a copy of the document.
- Codes of practice** 15
9. (1) Any *manager* may prepare and implement a code of practice on any matter affecting the *health* or *safety* of *employees* and other persons who may be directly affected by activities at the *mine*.
- (2) A *manager* must prepare and implement a code of practice on any matter affecting the *health* or *safety* of *employees* and other persons who may be directly affected by activities at the *mine* if the *Chief Inspector* requires it. 20
- (3) A code of practice required by the *Chief Inspector* must comply with guidelines issued by the *Chief Inspector*. 25
- (4) The *manager* must consult with the *health and safety committee* on the preparation, implementation or revision of any code of practice.
- (5) The *manager* must deliver a copy of every code of practice prepared in terms of subsection (2) to the *Chief Inspector*. 30
- (6) The *Chief Inspector* must review a code of practice of a *mine* if requested to do so by a *registered trade union* with members at the *mine*, or a *health and safety committee* or a *health and safety representative* at the *mine*.

(7) At any time, an *inspector* may instruct a *manager* to review any code of practice within a specified period if that code of practice —

(a) does not comply with a guideline of the *Chief Inspector*; or 5

(b) is inadequate to protect the *health* or *safety* of *employees*.

### Manager to provide health and safety training

10(1)—Employees must not be made to pay for health and safety training. See s. 24, on page 29.

10. (1) As far as *reasonably practicable*, every *manager* must — 10

(a) provide *employees* with any information, instruction, training or supervision that is necessary to enable them to perform their work safely and without *risk* to *health*; and

(b) ensure that every *employee* becomes familiar with work-related *hazards* and *risks* and the measures that must be taken to eliminate, control and minimise those *hazards* and *risks*. 15

(2) As far as *reasonably practicable*, every *manager* must ensure that every *employee* is properly trained —

(a) to deal with every *risk* to the *employee's health* or *safety* that —

(i) is associated with any work that the *employee* has to perform; and

(ii) has been recorded in terms of section 11; 25

(b) in the measures necessary to eliminate, control and minimise those *risks* to *health* or *safety*;

(c) in the procedures to be followed to perform that *employee's* work; and

(d) in relevant emergency procedures.

- (3) In respect of every *employee*, the provisions of subsection (2) must be complied with —
- (a) before that *employee* first starts work;
  - (b) at intervals determined by the *manager* after consulting the *health and safety committee*; 5
  - (c) before significant changes are introduced to procedures, mining and ventilation layouts, mining methods, plant or equipment and material; and
  - (d) before significant changes are made to the nature of that *employee's* occupation or work. 10

### Manager to assess and respond to risk

11. (1) Every *manager* must —
- (a) identify the *hazards* to *health* or *safety* to which *employees* may be exposed while they are at work;
  - (b) assess the *risks* to *health* or *safety* to which *employees* may be exposed while they are at work; 15
  - (c) record the significant *hazards* identified and *risks* assessed; and
  - (d) make those *records* available for inspection by *employees*. 20
- (2) Every *manager*, after consulting the *health and safety committee* at the *mine*, must determine all measures, including changing the organisation of work and the design of safe systems of work, necessary to —
- (a) eliminate any recorded *risk*; 25
  - (b) control the *risk* at source;
  - (c) minimise the *risk*; and
  - (d) in so far as the *risk* remains —

- (i) provide for personal protective equipment; and
  - (ii) institute a programme to monitor the *risk* to which *employees* may be exposed.
- (3) Every *manager* must, as far as *reasonably practicable*, implement the measures determined necessary in terms of subsection (2) in the order in which the measures are listed in the paragraphs of that subsection. 5
- (4) Every *manager* must —
  - (a) periodically review the *hazards* identified and *risks* assessed, including the results of *occupational hygiene* measurements and *medical surveillance*, to determine whether further elimination, control and minimisation of *risk* is possible; and 10
  - (b) consult with the *health and safety committee* on the review. 15
- (5) Every *manager* must —
  - (a) conduct an investigation into every —
    - (i) accident that must be reported in terms of *this Act*;
    - (ii) *serious illness*; and 20
    - (iii) *health-threatening occurrence*;
  - (b) consult the *health and safety committee* on investigations in terms of this section;
  - (c) conduct an investigation in co-operation with the *health and safety representative* responsible for the *working place* in which the investigation takes place; 25
  - (d) on completion of each investigation, prepare a report that —
    - (i) whenever possible, identifies the causes and the underlying causes of the accident, *serious illness* or *health-threatening occurrence*; 30
    - (ii) identifies any unsafe conditions, acts, or procedures that contributed in any manner to the accident, *serious illness* or *health-threatening occurrence*; and

- (iii) makes recommendations to prevent a similar accident, *serious illness* or *health-threatening occurrence*; and
- (e) deliver a copy of the report referred to in paragraph (d) to the *health and safety committee*. If there is no *health and safety committee* the *manager* must deliver a copy of the report to the *health and safety representative* responsible for the *working place*. 5
- 11(6)—Section 60, on page 60, empowers an inspector to investigate health and safety hazards if instructed by the Chief Inspector or requested by a trade union, a health and safety representative or a health and safety committee.
- (6) An investigation referred to in subsection (5) may be held jointly with an investigation conducted by an *inspector* in terms of section 60. 10
- (7) If there is no *health and safety committee* at a *mine*, the consultations required in this section must be held with —
- (a) the *health and safety representatives*; or
- (b) if there is no *health and safety representative* at the *mine*, with the *employees*. 15

### Manager to conduct occupational hygiene measurements

12. (1) The *manager* must engage the part-time or full-time services of a person qualified in *occupational hygiene* techniques to measure levels of exposure to *hazards* at the *mine* — 20
- (a) if required to do so by *regulation* or a notice in the *Gazette*; or
- (b) if, after assessing *risks* in terms of section 11(1), it is necessary to do so. 25
- (2) Every system of *occupational hygiene* measurements must —
- (a) be appropriate, considering the *hazards* to which the *employees* are or may be exposed; and
- (b) be designed so that it provides information that the *manager* can use in determining measures to eliminate, control and minimise the *health risks* and *hazards* to which *employees* are or may be exposed. 30

- (3) The *manager* must keep a *record* of all *occupational hygiene* measurements in terms of subsection (1) in a manner that can be linked as far as practicable to each *employee's record of medical surveillance*.

### Manager to establish system of medical surveillance 5

13. (1) The *manager* must establish and maintain a system of *medical surveillance of employees exposed to health hazards* —

- (a) if required to do so by *regulation* or a notice in the *Gazette*; or 10
- (b) if, after assessing *risks* in terms of section 11(1), it is necessary to do so.

- (2) Every system of *medical surveillance* must —

- (a) be appropriate, considering the *health hazards* to which the *employees* are or may be exposed; 15

- (b) be designed so that it provides information that the *manager* can use in determining measures to —

- (i) eliminate, control and minimise the *health risk and hazards* to which employees are or may be exposed; or 20

- (ii) prevent, detect and treat *occupational diseases*; and

- (c) consist of an initial medical examination and other medical examinations at appropriate intervals.

- (3) Every *manager* who establishes or maintains a system of *medical surveillance* must — 25

- (a) engage the part-time or full-time services of —

- (i) an *occupational medical practitioner*; and

- (ii) in so far as it is necessary, other practitioners holding a qualification in *occupational medicine* recognised by the Interim National Medical and Dental Council of South Africa or the South African Interim Nursing Council; 30

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13(6)—Employees have the right to challenge a decision that they are unfit to perform work. See s. 20, beginning on page 24.

- (b) supply the practitioners with the means to perform their functions; and
  - (c) keep a *record of medical surveillance* for each *employee* exposed to a *health hazard*.
- (4) A *manager* may engage the services of a *medical practitioner* to perform the functions of an *occupational medical practitioner* in terms of *this Act* until the services of an *occupational medical practitioner* can be obtained. 5
- (5) An *occupational medical practitioner* must take every measure that is *reasonably practicable* to — 10
- (a) promote the *health* and *safety* of *employees* at the *mine*; and
  - (b) assist *employees* in matters related to *occupational medicine*.
- (6) If any *employee* is declared unfit to perform work as a result of an *occupational disease*, the *manager* must conduct an investigation in terms of section 11(5). 15
- (7) If an *employee* is temporarily unfit to perform work as a result of any *occupational disease*, but there is a reasonable expectation that the *employee's health* will improve so that the *employee* can return to work, the *occupational medical practitioner* must record that fact and notify both the *employer* and *employee* of it. 20
- (8) The *manager* must —
- (a) retain the *records* referred to in sections 12(3), 13(3)(c) and 14(1) until the *mine* closes; and 25
  - (b) when the *mine* closes, deliver those *records* to the *Medical Inspector*.

**Record of hazardous work**

14. (1) The *manager* at every *mine* must keep a *service record*, in the *prescribed* form, of *employees* at the *mine* who perform work in respect of which *medical surveillance* is conducted in terms of section 13. 5

(2) The *manager* must deliver to the *Medical Inspector* a copy of the relevant part of the *record* kept in terms of subsection (1) —

(a) when an *employee* whose name appears in that *record* ceases to be employed at that *mine*; or 10

(b) when required to do so by the *Chief Inspector*.

**Record of medical surveillance**

15(1)—Improper disclosure of confidential information is an offence. See s. 87, on page 73.

15(1)—Breach of confidence may result in an administrative sanction. See s. 39, beginning on page 43.

15. (1) An *employee's record of medical surveillance* kept in terms of section 13(3)(c) must be kept confidential and may be made available only — 15

(a) in accordance with the ethics of medical practice;

(b) if required by law or court order; or

(c) if the *employee* has consented, in writing, to the release of that information.

(2) Any person required to maintain an *employee's record of medical surveillance* must — 20

(a) store it safely; and

(b) not destroy it or dispose of it, or allow it to be destroyed or disposed of, for 40 years from the last date of the *medical surveillance* of that *employee*. 25

**Annual medical reports**

16. (1) Every *occupational medical practitioner* at a *mine* must compile an annual report covering *employees* at that *mine*, giving an analysis of the *employees' health* based on the

*employees' records of medical surveillance*, without disclosing the names of the *employees*.

(2) The annual report compiled in terms of subsection (1) must be given to the *manager*, who must deliver one copy of the report to each of — 5

(a) the *owner*;

(b) the *health and safety committees*, or if there is no *health and safety committee*, the *health and safety representatives*; and

(c) the *Medical Inspector*. 10

#### Exit certificates

17. (1) If an *employee's* employment at a *mine* is terminated for any reason, the *manager* must arrange an exit medical examination of the *employee*.

(2) The examination referred to in subsection (1) must be held before, or as soon as possible after, termination of employment. 15

(3) The *employee* must attend the examination.

(4) The *occupational medical practitioner* conducting the examination must — 20

(a) produce an exit certificate with respect to that *employee* indicating the results of all *medical surveillance* and the presence or absence of any *occupational disease*; and

(b) enter a copy of the exit certificate into the *employee's record of medical surveillance*. 25

#### Costs of examination

18. The *owner* must pay the costs of all clinical examinations and medical tests performed in terms of *this Act* unless *this Act* expressly provides otherwise. 30

19(1)(a)—Section 12(3), on page 20, instructs the manager to keep a record of all occupational hygiene measurements so that they can be linked to each employee's record of medical surveillance.

19(1)(a)—Section 13(3)(c), on page 21, instructs every manager to keep a record of medical surveillance for each employee exposed to a health hazard.

### Employees' right to information

19. (1) An *employee* may request, and the *manager* must then provide, a copy of the *record* or of any part of it that —
- (a) is being kept in terms of sections 12(3) and 13(3)(c); and
  - (b) relates to that *employee*.
- (2) The *occupational medical practitioner* conducting an examination in terms of section 17 must provide the *employee* with a copy of the exit certificate prepared as a result of that examination.

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### Employee may dispute finding of unfitness to perform work

20. (1) An *employee* may appeal to the *Medical Inspector* against —
- (a) a decision that the *employee* is unfit to perform any particular category of work; or
  - (b) any finding of an *occupational medical practitioner* contained in an exit certificate prepared in terms of section 17.
- (2) An appeal under subsection (1) must —
- (a) be lodged with the *Medical Inspector* within 30 days of the relevant decision or finding; and
  - (b) state the grounds of the appeal.
- (3) When the *Medical Inspector* receives an appeal under subsection (1), the *Medical Inspector* must choose a *medical practitioner* who is not employed by the *employer* of the *employee*, and arrange for that *employee* to be re-examined by that *medical practitioner*, at the cost of the *Chief Inspector*.
- (4) The *medical practitioner* referred to in subsection (3) must

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report to the *Medical Inspector*, who must then consider the appeal and —

(a) confirm, set aside or vary the decision or finding of the *occupational medical practitioner*; or

(b) substitute any other decision or finding for that decision or finding.

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(5) Nothing in this section precludes an *employee* from —

(a) obtaining and paying for a medical opinion from any other *medical practitioner*; or

(b) pursuing any other legal remedy.

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(6) For the purposes of this section, “*employee*” includes any applicant for employment who has previously been employed at a *mine*.

**Manufacturer’s and supplier’s duty for health and safety**

21—Negligent failure resulting in endangerment to a person at a mine is an offence. See s. 86, beginning on page 72.

21. (1) Any person who —

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(a) designs, manufactures, repairs, imports or supplies any article for use at a *mine* must ensure, as far as *reasonably practicable* —

(i) that the article is safe and without *risk* to *health* and *safety* when used properly; and

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(ii) that it complies with all the requirements in terms of *this Act*;

(b) erects or installs any article for use at a *mine* must ensure, as far as *reasonably practicable*, that nothing about the manner in which it is erected or installed makes it unsafe or creates a *risk* to *health* and *safety* when used properly; or

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(c) designs, manufactures, erects or installs any article for use at a *mine* must ensure, as far as *reasonably practicable*, that ergonomic principles are considered and implemented during design, manufacture, erection or installation.

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- (2) Any person who bears a duty in terms of subsection (1) is relieved of that duty to the extent that is reasonable in the circumstances, if —
- (a) that person designs, manufactures, repairs, imports or supplies an article for or to another person; and 5
  - (b) that other person provides a written undertaking to take specified steps sufficient to ensure, as far as *reasonably practicable*, that the article will be safe and without *risk to health and safety* when used properly and that it complies with all prescribed requirements.
- (3) Any person who designs or constructs a building or structure, including a temporary structure, for use at a *mine* must ensure, as far as *reasonably practicable*, that the design or construction is safe and without *risk to health and safety* when used properly. 15
- (4) Every person who manufactures, imports or supplies any hazardous *substance* for use at a *mine* must —
- (a) ensure, as far as *reasonably practicable*, that the *substance* is safe and without *risk to health and safety* when used, handled, processed, stored or transported at a *mine* in accordance with the information provided in terms of paragraph (b); 20
  - (b) provide adequate information about —
    - (i) the use of the *substance*; 25
    - (ii) the *risks to health and safety* associated with the *substance*;
    - (iii) any restriction or control on the use, transport and storage of the *substance*, including but not limited to exposure limits; 30
    - (iv) the *safety* precautions to ensure that the *substance* is without *risk to health or safety*;
    - (v) the procedure to be followed in the case of an accident involving excessive exposure to the

*substance*, or any other emergency involving the *substance*; and

(vi) the disposal of used containers in which the *substance* has been stored and any waste involving the *substance*; and 5

21(4)(c)—The Hazardous Substances Act provides for the control of substances which may cause ill health due to their toxic or flammable nature.

(c) ensure that the information provided in terms of paragraph (b) complies with the provisions of the Hazardous Substances Act, 1973 (Act No. 15 of 1973).

**Employees' duties for health and safety** 10

22—It is an offence to fail to comply with a duty under this Act. See s. 91, beginning on page 74.

22. Every *employee* at a *mine*, while, at that *mine*, must —

(a) take reasonable care to protect their own *health* and *safety*;

(b) take reasonable care to protect the *health* and *safety* of other persons who may be affected by any act or omission of that *employee*; 15

22(c)—Employers have a duty to provide personal protective equipment for employees. See s.6, on page 13.

(c) use and take proper care of protective clothing, and other *health and safety* facilities and *equipment* provided for the protection, *health* or *safety* of that *employee* and other *employees*; 20

22—It is an offence to discriminate against an employee who has asserted any right granted by this Act. See s. 83, on page 71.

(d) report promptly to their immediate supervisor any situation which the *employee* believes presents a *risk* to the *health* or *safety* of that *employee* or any other person, and with which the *employee* cannot properly deal; 25

(e) co-operate with any person to permit compliance with the duties and responsibilities placed on that person in terms of *this Act*; and

(f) comply with *prescribed health and safety* measures.

**Employees' right to leave dangerous working place**

23—It is an offence to discriminate against an employee who has asserted any right granted by this Act. See s. 83, on page 71.

23(1)—A health and safety representative has the right to direct an employee to leave a dangerous working place. See s. 30(1)(b), on page 34.

23. (1) The *employee* has the right to leave any *working place* whenever —

(a) circumstances arise at that *working place* which, with reasonable justification, appear to that *employee* to pose a serious danger to the *health* or *safety* of that *employee*; or

(b) the *health and safety representative* responsible for that *working place* directs that *employee* to leave that *working place*.

(2) Every *manager*, after consulting the *health and safety committee* at the *mine*, must determine effective procedures for the general exercise of the rights granted by subsection (1), and those procedures must provide for —

(a) notification of supervisors and *health and safety representatives* of dangers which have been perceived and responded to in terms of subsection (1);

(b) participation by representatives of management and representatives of the *employees* in endeavouring to resolve any issue that may arise from the exercise of the right referred to in subsection (1);

(c) participation, where necessary, by an *inspector* or technical adviser to assist in resolving any issue that may arise from the exercise of the right referred to in subsection (1);

(d) where appropriate, the assignment to suitable alternate work of any *employee* who left, or refuses to work in, a *working place* contemplated in subsection (1); and

(e) notification to any *employee* who has to perform work or is requested to perform work in a *working place* contemplated in subsection (1) of the fact that another *employee* has refused to work there and of the reason for that refusal.

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(3) If there is no *health and safety committee* at a *mine*, the consultation required in subsection (2) must be held with —

(a) the *health and safety representatives*; or

(b) if there is no *health and safety representative* at the *mine*, with the *employees*.

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#### **Employees not to pay for safety measures**

24. No person may make any deduction from an *employee's* wages, or permit an *employee* to make any payment to any person, in respect of anything which the *manager* is obliged to provide or to do in terms of *this Act* in the interest of the *health and safety* of an *employee*.

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## CHAPTER 3

HEALTH AND SAFETY REPRESENTATIVES AND  
COMMITTEES

## Health and safety representatives and committees

25(1)—The process for designating working places is set out in s. 27, on page 33.

25(3)—It is an offence to fail to do anything required by this Act. See s. 91, beginning on page 74.

25. (1) Every *mine* with 20 or more *employees* must have a *health and safety representative* for each shift at each designated *working place* at the *mine*. 5
- (2) Every *mine* with 100 or more *employees* must have one or more *health and safety committees*.
- (3) A *health and safety representative* or a member of a *health and safety committee* does not incur any civil liability only because of doing or failing to do something which a *health and safety representative* or a member of a *health and safety committee* may do or is required to do in terms of *this Act*. 10 15

Negotiations and consultations before appointment of  
representatives

26. (1) The *owner* of any *mine* where there must be a *health and safety representative* in terms of section 25 must meet, within the *prescribed* period, with the *representative trade union* of the *mine* to enter into negotiations to conclude a collective agreement concerning — 20
- (a) the designation of *working places*;
- (b) the number of full-time *health and safety representatives*; 25
- (c) the election or appointment of *health and safety representatives*;
- (d) the terms of office of *health and safety representatives* and the circumstances and the manner in which they may be removed from office; 30
- (e) the manner in which vacancies are to be filled;

## Health and Safety Representatives and Committees

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26(1)(h)—Section 30(1)(i), on page 35, allows a health and safety representative to attend any meeting of a health and safety committee when appropriate. Section 31(2), on page 37, requires a manager to provide reasonable time and facilities for employees to meet monthly with their health and safety representative.

26(1)(i)—Section 31(3), on page 37, requires a manager to provide health and safety representatives with the facilities, assistance and training necessary to enable them to function effectively.

- (f) the manner in which *health and safety representatives* must perform their functions in terms of *this Act*;
  - (g) the procedures for the effective exercise of the right to withdraw from serious danger in terms of section 23;
  - (h) circumstances and the manner in which meetings referred to in sections 30(1)(i) and 31(2) must be held; 5
  - (i) the facilities and assistance that must be provided to a *health and safety representative* in terms of section 31(3); 10
  - (j) the training of *health and safety representatives*;
  - (k) a procedure that provides for the conciliation and arbitration of disputes arising from the application or the interpretation of the collective agreement or any provisions of this Chapter; 15
  - (l) any *prescribed* matter; and
  - (m) any other matter which the parties believe will promote *health and safety* at the *mine* or *mines* concerned.
- (2) Before concluding a collective agreement referred to in subsection (1) with the *representative trade union*, the *manager* must consult on the matters referred to in that subsection with all other *registered trade unions* with members at that *mine*. 20
- (3) A collective agreement referred to in subsection (1) may include two or more *owners* as parties to the agreement. 25

26(5)—See Part B of Chapter 3 of the Labour Relations Act.

- (4) To the extent that an agreement concluded in terms of subsection (1) deals with any matter regulated by this Chapter, the provisions of this Chapter do not apply.
- (5) The provisions applicable to collective agreements in terms of the *Labour Relations Act*, read with the changes required by the context, apply to agreements concluded in terms of subsection (1). 5
- (6) If there is no *representative trade union* at the *mine*, the *manager* must within the *prescribed period* —
- (a) consult with the *registered trade unions* with members at the *mine* on the matters referred to in subsection (1); and 10
- (b) endeavour to reach agreement on the number of full-time *health and safety representatives* at the *mine*.
- (7) If there is no *registered trade union* with members at the *mine*, the *manager* must, within the *prescribed period* — 15
- (a) consult with the *employees* or any elected representative of the *employees* on the matters referred to in subsection (1); and
- (b) endeavour to reach agreement on the number of full-time *health and safety representatives* at the *mine*.
- (8) A dispute exists if either—
- (a) no collective agreement in terms of subsection (1) is concluded on the number of full-time *health and safety representatives* at a *mine*; or 25
- (b) no agreement is reached in terms of either subsection (6)(b) or (7)(b).
- (9) When a dispute exists in terms of subsection (8), any party to the dispute may refer it to the *Commission*.
- (10) When a dispute is referred to the *Commission* under subsection (9), the *Commission* must attempt to resolve it through conciliation. 30

## Health and Safety Representatives and Committees

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- (11) If a dispute remains unresolved, any party to the dispute may request that it be resolved through arbitration, in which case the *Commission*, taking into account the guidelines in Schedule 1, must determine the number of full-time *health and safety representatives*. 5
- (12) Nothing in this section precludes the *manager* from consulting with any *employee* who is not a member of a *registered trade union* or any representative of those *employees* concerning the matters referred to in subsection (1). 10

**Designation of working places**

27. (1) If a collective agreement is concluded after the negotiations and consultations referred to in section 26, the *manager* must designate *working places* at the *mine* in accordance with that agreement. 15
- (2) If no collective agreement is concluded after the negotiations and consultations referred to in section 26, the *manager* must designate *working places* at the *mine* so that—
- (a) every *working place* at the *mine* is designated; 20
- (b) no *health and safety representative* is responsible for more than 100 *employees*; and
- (c) no *health and safety representative* is responsible for more than 50 *employees* if the designated *working place* includes separate *working places*. 25

**Qualifications of representatives**

28(1)—Section 25(1), on page 30, stipulates that every mine with 20 or more employees must have a health and safety representative for each shift at each designated working place.

28. (1) To qualify to serve as a *health and safety representative* referred to in section 25(1), an *employee* must —
- (a) be employed in a full-time capacity in the designated *working place*; and 30
- (b) be acquainted with conditions and activities at the designated *working place*.
- (2) To qualify to serve as a full-time *health and safety representative* an *employee* must —

- (a) be employed in full-time capacity at the *mine*;
- (b) comply with any other qualifications which may be —
  - (i) agreed by a *health and safety committee*; or
  - (ii) *prescribed*.

### Election and appointment of representatives

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29. (1) At a *mine* referred to in section 25(1), the *employees* in a designated *working place* may elect from among themselves *health and safety representatives*.
- (2) The *employees* at the *mine* may elect from among themselves any full-time *health and safety representatives* that may be agreed or determined in terms of section 26. 10
- (3) The elections referred to in subsections (1) and (2) must be conducted in the *prescribed* manner.
- (4) The *employees* elected as representatives in terms of this section must be appointed by the *manager* in the *prescribed* manner. 15

### Rights and powers of representatives

30. (1) A *health and safety representative* may —
- (a) represent *employees* on all aspects of *health and safety*; 20
  - (b) direct any *employee* to leave any *working place* whenever circumstances arise at that *working place* which, with reasonable justification, appears to the *health and safety representative* to pose a serious danger to the *health and safety* of that *employee*; 25
  - (c) assist any *employee* who has left a *working place* in terms of section 23;
  - (d) identify potential *hazards* and *risks* to *health* or *safety*;
  - (e) make representations or recommendations to the

29(2)—Section 26, beginning on page 30, deals with the election or appointment of health and safety representatives.

30(1)(c)—Section 23, beginning on page 28, empowers an employee to leave any dangerous working place and requires every manager to follow certain procedures in this regard.

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*manager* or to a *health and safety committee* on any matter affecting the *health* or *safety* of *employees*;

(f) inspect any relevant document which must be kept in terms of *this Act*;

(g) request relevant information and reports from an *inspector*; 5

(h) with the approval of the *manager*, be assisted by or consult an adviser or technical expert who may be either another *employee* or any other person;

(i) attend any meeting of a *health and safety committee* — 10

(i) of which that representative is a member; or

(ii) which will consider a representation or recommendation made by that representative;

(j) request — 15

(i) an *inspector* to conduct an investigation in terms of section 60; or

(ii) the *Chief Inspector* to conduct an inquiry in terms of section 65;

(k) participate in consultations on *health* and *safety* with — 20

(i) the *manager* or person acting on behalf of the *manager*; or

(ii) an *inspector*;

(l) participate in any *health* and *safety* inspection by — 25

(i) the *manager* or person acting on behalf of a *manager*; or

(ii) an *inspector*;

30(1)(j)(i)—Section 60, on page 60, requires an inspector to investigate serious health and safety contraventions.

30(1)(l)(ii)—Inspections are carried out by inspectors acting under section 50(2)(e). See page 55.

30(1)(s)—Section 11(5), on page 18, requires every manager working in co-operation with a health and safety representative to investigate health threatening situations. Section 11(6) provides that this investigation may be conducted jointly with an inspector.

30(3)—Section 25(1), on page 30, stipulates that every mine with 20 or more employees must have a health and safety representative for each shift at each designated working place.

- (m) inspect *working places* with regard to the *health and safety of employees* at intervals agreed with the *manager*;
  - (n) participate in any internal *health or safety* audit;
  - (o) investigate complaints by any *employee* relating to *health and safety* at work; 5
  - (p) examine the causes of accidents and other dangerous occurrences in collaboration with the *manager* or person acting on behalf of the *manager*;
  - (q) visit the site of an accident or dangerous occurrence at any reasonable time; 10
  - (r) attend a post-accident inspection;
  - (s) co-operate with the *manager* in the conducting of investigations in terms of section 11(5);
  - (t) participate in an inquiry held in terms of section 65; and 15
  - (u) perform the functions —
    - (i) agreed by the *health and safety committee*; or
    - (ii) *prescribed*.
- (2) The rights and powers referred to in subsection (1) apply to *health and safety representatives* referred to in section 25(1) only in respect of the *working places* for which they are responsible. 20
  - (3) If a *health and safety representative* requests information or reports under subsection (1)(g), the *inspector* must supply the representative with the information or reports in their possession. 25
  - (4) A *manager* may not unreasonably withhold the approval required in terms of subsection (1)(h).

(5) A *health and safety representative* intending to exercise the right to inspect *working places* under subsection (1)(m) must —

(a) give the *manager* reasonable notice of the inspection; and

(b) permit the *manager* to participate in the inspection.

(6) *Health and safety representatives* are entitled to perform their functions and to receive training during ordinary working hours.

(7) Any time reasonably spent by a *health and safety representative* for a purpose referred to in subsection (6) must be considered for all purposes to be time spent carrying out the employment duties of that representative.

#### **Duty to compensate and assist representatives**

31. (1) The *manager* must pay every full-time *health and safety representative* appropriate remuneration at least equal to the remuneration the representative earned immediately before being appointed as a full-time *health and safety representative*.

(2) The *manager* must provide reasonable time and facilities for *employees* to meet monthly with their *health and safety representatives* in order to consider —

(a) *health and safety* in their *working places*; and

(b) reports by the representatives on the performance of their functions.

(3) The *manager* must provide *health and safety representatives* with —

(a) the facilities and assistance reasonably necessary to perform their functions;

(b) training that is reasonably required to enable them to perform their functions; and

(c) time off from work, without loss of remuneration, to attend any training course that is agreed or *prescribed*.

(4) Unless otherwise agreed, the assistance referred to in subsection (3)(a) does not include any costs associated with advisers or independent experts contemplated in either section 30(1)(h) or section 36(1)(g). 5

(5) On the completion of a term of office as a full-time *health and safety representative*, the *health and safety representative* is entitled to —

(a) employment in the same position held immediately before being appointed as a full-time *health and safety representative*; or 10

(b) employment in a position that is at least as favourable as the position held immediately before being appointed a full-time *health and safety representative*. 15

#### Duty to inform representatives

32. Every *manager* must notify the *health and safety representatives* concerned and, if there is a *health and safety committee*, the *employee co-chairperson* of that committee —

(a) in good time, of inspections, investigations or inquiries of which an *inspector* has notified the *manager*; and 20

(b) as soon as practicable, of any accident, *serious illness* or *health-threatening occurrence*, or other dangerous event.

#### Negotiation and consultation on establishment of committees 25

33. (1) The *owner* of any *mine* in respect of which a *health and safety committee* must be established in terms of section 25(2), must meet, within the *prescribed* period, with the *representative trade union* at the *mine* to enter into negotiations to conclude a collective agreement concerning — 30

(a) the number of *health and safety committees* to be established at the *mine* and the *working places* for which they will be responsible;

33(1)—Section 25(2), on page 30, provides that every mine with 100 or more employees must have one or more health and safety committees.

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- (b) the number of management and *employee* representatives on the committees;
  - (c) the election and appointment of members of *health and safety committees*;
  - (d) the terms of office of members of the *health and safety committee* and the circumstances and the manner in which the members may be removed from office; 5
  - (e) the manner in which vacancies are to be filled;
  - (f) the circumstances and the manner in which meetings may be held; 10
  - (g) the facilities and assistance which must be provided to *health and safety committees* in terms of section 37(a); and
  - (h) a procedure that provides for the conciliation and arbitration of disputes arising from the application or interpretation of the collective agreement in terms of any provision of this Chapter. 15
- (2) Before concluding a collective agreement referred to in subsection (1) with the *representative trade union*, the *manager* must consult on the matters referred to in that subsection with all other *registered trade unions* with members at that *mine*. 20
  - (3) A collective agreement referred to in subsection (1) may include two or more *owners* as parties to the agreement. 25
  - (4) To the extent that an agreement concluded in terms of subsection (1) deals with any matter regulated by this Chapter, the provisions of this Chapter do not apply.
  - (5) The provisions applicable to collective agreements in terms of the *Labour Relations Act*, read with the changes required by the context, apply to agreements concluded in terms of subsection (1). 30

Section 33(5)—See Part B of Chapter 3 of the Labour Relations Act.

- (6) If there is no *representative trade union* at the *mine*, the *manager* must consult, within the *prescribed* period, with the *registered trade unions* with members at the *mine* on the matters referred to in subsection (1).
- (7) If there is no *registered trade union* with members at the *mine*, the *manager* must, within the *prescribed* period, consult with the *employees* or any elected representatives of the *employees* on the matters referred to in subsection (1). 5
- (8) The negotiations and consultations referred to in this section may be held at the same time as those referred to in section 26. 10

#### Establishment of health and safety committees

34. (1) If a collective agreement is concluded in terms of section 33(1), *health and safety committees* must be established in terms of that agreement. 15
- (2) If no collective agreement is concluded in terms of section 33(1), the *manager* must establish *health and safety committees* after the consultation referred to in section 33(6) or (7) and in accordance with this section and the *regulations*. 20
- (3) A *health and safety committee* must consist of —
- (a) at least four *employee* representatives; and
- (b) a number of management representatives equal to or less than the number of *employee* representatives. 25
- (4) The *health and safety representatives* must appoint the *employee* representatives on the *health and safety committee*. The *employee* representatives must be —
- (a) broadly representative of the *working places* at the *mine*; and 30
- (b) *employees* at that *mine*.
- (5) No more than two of the *employee* representatives may be appointed from full-time *employees* who are not *health and safety representatives*, unless all of the *health and safety representatives* have been appointed to the committee and there are still *employee* committee positions to be filled. 3

- (6) The *manager* must appoint the management representatives on the *health and safety committee*. The persons appointed must include persons who have authority to develop and implement *health and safety* policies at the *mine*.

**Committee procedures**

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- 35. (1) The *employee* and management representatives on a *health and safety committee* must each elect a chairperson from their number. Unless otherwise agreed by the committee, the two chairpersons must alternate as the presiding chairperson of the committee. 10
- (2) Unless otherwise agreed by a *health and safety committee*, the committee must meet at least once a month.
- (3) A *health and safety committee* may determine its own rules and procedures.
- (4) Persons other than *employee* or management representatives may be invited to attend meetings of the *health and safety committee* and to participate in its proceedings. 15

**Rights and powers of health and safety committee**

- 36. (1) A *health and safety committee* may — 20
  - (a) represent *employees* on all aspects of *health and safety*;
  - (b) participate in consultations on any *health and safety* matter listed in the Schedule referred to in section 97(2); 25
  - (c) request the *Chief Inspector* to review any code of practice;
  - (d) request relevant information from any person who is required, in terms of *this Act*, to provide that information to the committee; 30

36(1)(b)—Section 97(2), on page 78, empowers the Minister after consulting the Council to publish a notice in the Gazette that adds a further Schedule containing matters in respect of which health and safety committees may consult.

36(1)(c)—The rules governing codes of practice are set out in s. 9, on page 15.

36(1)(f)(i)—Section 60, on page 60, requires an inspector to investigate serious health and safety contraventions.

36(1)(f)(ii)—Section 65, on page 62, requires the Chief Inspector to direct an inspector to conduct an inquiry into the death of any person and into any health and safety contraventions.

(e) agree on additional qualifications or functions of *health and safety representatives*;

(f) request —

(i) an *inspector* to conduct an investigation in terms of section 60; or

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(ii) the *Chief Inspector* to conduct an inquiry in terms of section 65;

(g) with the approval of the *manager*, be assisted by or consult an adviser or a technical expert who may be either another *employee* or any other person;

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(h) take reasonable time to prepare for each meeting of the committee; and

(i) take reasonable time to report on meetings of the committee to the *health and safety representatives* at the *mine*.

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(2) No *manager* may unreasonably withhold the approval required in terms of subsection (1)(g).

(3) Members of *health and safety committees* are entitled to perform their functions and to receive training during ordinary working hours.

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(4) Any time reasonably spent by a member of a *health and safety committee* for a purpose referred to in subsection (3) must be considered for all purposes to be time spent carrying out the employment duties of that member.

### Duty to support committee

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37. The *manager* must —

(a) provide the *health and safety committee* with the facilities and assistance reasonably necessary to perform its functions;

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37(b)—Section 2(1)(c), on page 11, requires the owner to compile an annual report on health and safety at the mine.

38—Section 65, on page 62, requires the Chief Inspector to direct an inspector to conduct an inquiry into the death of any person and into any health and safety contraventions.

38—Improper disclosure of confidential information is an offence. See s. 87, on page 73.

- (b) supply the *health and safety committee* with the annual report referred to in section 2(1)(c) and any information necessary to perform its functions.

**Disclosure of information**

38. (1) Whenever a *manager, inspector* or a person who conducts an inquiry in terms of section 65, is required by the provisions of this Chapter to supply information or reports to a *health and safety representative* or to the *health and safety committee*, that *manager, inspector* or person — 5
- (a) must not disclose any information that is private personal information relating to an *employee*, unless the *employee* consents in writing to the disclosure of that information; and 10
- (b) is not required to supply any information — 15
- (i) that is legally privileged;
- (ii) that the *manager, inspector* or person could not disclose without contravening a prohibition imposed upon the *owner* or an *employer* by any law or court order; or
- (iii) that is confidential and, if disclosed, may cause substantial harm to an *employee* or the *owner* or an *employer*. 20
- (2) No *employee* may unreasonably withhold the consent required in terms of subsection (1)(a).

**Disputes concerning disclosure of information**

39. (1) If there is a dispute about what information is required to be disclosed in terms of the provisions of this Chapter, any party to the dispute may refer the dispute in writing to the *Commission*. 25
- (2) The party who refers a dispute to the *Commission* must satisfy it that a copy of the referral has been served on all the other parties to the dispute. 30
- (3) The *Commission* must attempt to resolve the dispute through conciliation.

- (4) If the dispute remains unresolved, any party to the dispute may request that the dispute be resolved through arbitration.
- (5) A commissioner appointed to arbitrate a dispute must first decide whether or not the information is required to be supplied in terms of the provisions of this Chapter. 5
- (6) If the commissioner decides that the information is required and if it is information contemplated in section 38(a) or (b)(iii), the commissioner must balance the harm that disclosure is likely to cause to an *employee* or *owner* or *employer* other than the *owner*, against the harm that the failure to disclose the information is likely to cause to the ability of *health and safety representatives* or members of the *health and safety committee* to perform their functions effectively. 10 15
- (7) If the commissioner decides that the balance of harm favours the disclosure of the information, the commissioner may order the disclosure of the information on terms designed to limit the harm likely to be caused to the *employee* or the *owner* or the *employer*. 20
- (8) When making an order under subsection (7), the commissioner must take into account any previous breach of confidentiality in respect of information disclosed in terms of the provisions of this Chapter, and may refuse to order the disclosure of the information or any other confidential information which might otherwise be disclosed for a period specified in the arbitration award. 25
- (9) In any dispute about an alleged breach of confidentiality, the commissioner may order that the right to disclosure of information in terms of the provisions of this Chapter be withdrawn for a period specified in the arbitration award. 30

## Health and Safety Representatives and Committees

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**Disputes concerning this Chapter**

40(1)—Section 26(8), on page 32, provides that a dispute exists if no collective agreement is concluded or reached on the number of full-time health and safety representatives.

40(5)—See sections 133-146 of the Labour Relations Act.

- 40.** (1) Any party to a dispute about the interpretation or application of any provision of this Chapter, other than a dispute contemplated in section 26(8) or 39, may refer the dispute in writing to the *Commission*. 5
- (2) The party who refers a dispute to the *Commission* must satisfy it that a copy of the referral has been served on all the other parties to the dispute.
- (3) The *Commission* must attempt to resolve the dispute through conciliation. 10
- (4) If the dispute remains unresolved, any party to the dispute may request that the dispute be resolved through arbitration as soon as possible.
- (5) The provisions relating to arbitration in the *Labour Relations Act*, read with changes required by the context, apply to an arbitration referred to in sections 26(11) and 39 and subsection (4). 15

## CHAPTER 4

## TRIPARTITE INSTITUTIONS

## Establishment of tripartite institutions

41. (1) A Mine Health and Safety Council is hereby established to advise the *Minister* on *health and safety at mines*. 5
- (2) The following permanent committees of the *Council* are hereby established —
- (a) the Mining Regulation Advisory Committee;
- (b) the Mining Occupational Health Advisory Committee; and 10
- (c) the Safety in Mines Research Advisory Committee.
- (3) A Mining Qualifications Authority is hereby established to advise the *Minister* on —
- (a) the creation of a framework for qualifications and learning achievements in the mining industry to improve *health and safety standards* through proper training and education; 15
- (b) standards and competency setting, assessment, examinations, quality assurance and accreditation in the mining industry; and 20
- (c) linking the qualifications framework for the mining industry to the National Qualifications Framework referred to in the South African Qualifications Authority Act, 1995 (Act No. 58 of 1995).

41(3)(c)—The South African Qualifications Authority Act provides for a National Qualifications Framework which aims to enhance the quality of education and training.

**Mine Health and Safety Council** 25

42. (1) The *Council* consists of —
- (a) five members representing *owners* in the mining industry;

42(3)—Section 97(3), on page 78, empowers the Minister, after consulting the Council and by notice in the Gazette, to add a Schedule containing the constitution of the Council and its permanent committees.

- (b) five members representing *employees* in the mining industry;
  - (c) four members representing departments of the State; and
  - (d) the *Chief Inspector*, who must chair the *Council*. 5
- (2) The *Minister* must appoint the members of the *Council* and the permanent committees of the *Council* in accordance with the *regulations*.
- (3) The *Council*, and the permanent committees of the *Council*, must govern themselves in accordance with the constitution contemplated in section 97(3). 10
- (4) The *Council* may delegate any of its powers or assign any of its duties by or under *this Act* to any of its committees.
- (5) A delegation or an assignment under subsection (4) —
- (a) must be in writing; 15
  - (b) may be subject to such conditions and restrictions as the *Council* may determine; and
  - (c) does not prevent the exercise of that power or the performance of that duty by the *Council*.
- (6) Members of the *Council*, or of a committee of the *Council*, are each entitled to have their views reflected in any report of the *Council* or committee, as the case may be. 20
- (7) Each year, the *Minister*, with the agreement of the Minister of Finance, must provide sufficient funds for the administration of the *Council*, and committees of the *Council*, from public funds. 25

### Council's duties

#### 43. The *Council* must —

- (a) advise the *Minister* on *health and safety* at mines including, but not limited to, any regulations on *mine* rehabilitation in so far as they concern *health and safety*; 30

- (b) co-ordinate the activities of its committees, receive reports from the committees and liaise with the Mining Qualifications Authority on matters relating to *health* and *safety*;
- (c) liaise with any other statutory bodies concerned with matters relating to *health* and *safety*; 5
- (d) promote a culture of *health* and *safety* in the mining industry;
- (e) arrange and co-ordinate a tripartite summit to review the state of *health* and *safety* at *mines* at least once every two years; and 10
- (f) perform every duty imposed upon the *Council* in terms of *this Act*.

#### Duties of permanent committees

44. (1) The Mining Regulation Advisory Committee must advise the *Council* on — 15
- (a) proposed changes to legislation to improve *health* or *safety* at *mines*;
  - (b) proposals for changes to legislation made by any other committee of the *Council*; 20
  - (c) guidelines for codes of practice; and
  - (d) *standards* approved by the South African Bureau of Standards.
- (2) The Mining Occupational Health Advisory Committee must advise the *Council* on — 25
- (a) policy relating to *health*;
  - (b) *standards*, systems and procedures for assessing, avoiding, eliminating, controlling and minimising *health risks*;
  - (c) *regulations* on any aspect of *health*; 30
  - (d) *health* research; and

- (e) collecting, processing and distributing *health* data in the mining industry.
- (3) The Safety in Mines Research Advisory Committee must advise the *Council* on —
- (a) criteria for determining the funding of *health* and *safety* research; 5
- (b) the need for research into *health* or *safety* at *mines*;
- (c) research projects, including priorities of projects, cost, assessment, ratification and execution;
- (d) communication and publication of research results; and 10
- (e) the management of the cost of the overall programme.
- (4) Each year the Safety in Mines Research Advisory Committee must prepare an overall programme for relevant *health* and *safety* research for the *Council* to consider. The programme must include — 15
- (a) a review of *health* and *safety* performance in the different mining sectors;
- (b) an evaluation of the research proposals made by the *Council* or a committee of the *Council*; 20
- (c) the focus of *health* and *safety* research and priorities for the different sectors of mining; and
- (d) an estimate of the cost of the programme.
- (5) The *Council* must deliver a copy of the programme referred to in subsection (4) to the Minister of Finance for consideration. 25

### Mining Qualifications Authority

45. (1) The Mining Qualifications Authority consists of —
- (a) five members representing *owners* in the mining industry; 30

- 45(3)—Section 97(4), on page 79, empowers the Minister, after consulting the Council and by notice in the Gazette, to add a Schedule containing the constitution of the Mining Qualifications Authority.
- (b) five members representing *employees* in the mining industry;
  - (c) four members representing departments of State; and
  - (d) the *Chief Inspector*, who must chair the meetings.
- (2) The *Minister* must appoint the members of the Mining Qualifications Authority in accordance with the constitution contemplated in section 97(4). 5
- (3) The Mining Qualifications Authority must govern itself in accordance with the constitution contemplated in section 97(4). 10

### Mining Qualifications Authority's functions

46. (1) The Mining Qualifications Authority must —
- 46(1)(a)—Section 5(1)(a)(ii)(aa) of the South African Qualifications Authority Act provides for the registration of bodies responsible for establishing educational training standards.
- (a) seek registration in terms of the South African Qualifications Act, 1995 (Act No. 58 of 1995), as a body responsible for establishing education and training standards or qualifications as contemplated in section 5(1)(a)(ii)(aa) of that Act; 15
  - (b) seek accreditation in terms of the South African Qualifications Act, 1995 (Act No. 58 of 1995), as a body responsible for monitoring and auditing achievements as contemplated in section 5(1)(a)(ii)(bb) of that Act; 20
  - (c) propose education and training standards and qualifications to bodies registered with that Authority and responsible for establishing education and training standards; 25
  - (d) set educational and training standards or qualifications in the mining industry; and

- (e) monitor and audit achievement in terms of those standards and qualifications.
- (2) The Mining Qualifications Authority may —
- (a) appoint permanent and ad hoc committees, and subcommittees, for any period and on any conditions; 5
- (b) administer and control its financial affairs; and
- (c) do anything necessary to achieve its objectives.
- (3) The Mining Qualifications Authority may delegate any of its powers or assign any of its duties by or under *this Act* to any of its committees. 10
- (4) A delegation or an assignment under subsection (3) —
- (a) must be in writing;
- (b) may be subject to such conditions and restrictions as the Authority may determine; and
- (c) does not prevent the exercise of that power or the performance of that duty by the Authority. 15
- (5) In performing its functions, the Mining Qualifications Authority must comply with the policies and criteria formulated by the South African Qualifications Authority in terms of section 5(1)(a)(ii) of the South African Qualifications Authority Act, 1995 (Act No. 58 of 1995). 20

## CHAPTER 5

## INSPECTORATE OF MINE HEALTH AND SAFETY

## Inspectorate established

47. (1) A Mine Health and Safety Inspectorate is hereby established. 5
- (2) The *Minister*, by notice in the Gazette, may establish regions of the country for the purpose of administering *this Act* through regional offices of the Mine Health and Safety Inspectorate.

## Chief Inspector 10

48. (1) The *Minister* must appoint an *officer*, with suitable mining qualifications and appropriate experience in *health* and *safety at mines*, to be *Chief Inspector*.
- (2) Subject to the control and direction of the *Minister*, the *Chief Inspector* must perform the functions entrusted to the *Chief Inspector* by *this Act*. 15
- (3) The *Chief Inspector* may perform any of the functions of an *inspector*.

## Chief Inspector's functions

49. (1) Without limiting any statutory duty of any other person in terms of *this Act*, the *Chief Inspector* must — 20
- (a) ensure that the provisions of *this Act* are complied with and enforced and that every duty imposed upon the *Chief Inspector*, the *Medical Inspector* or *inspectors* in terms of any other law is performed; 25
- (b) appoint an *officer* with the *prescribed* qualifications and experience as the *Medical Inspector*;
- (c) appoint *officers* with the *prescribed* qualifications and experience as *inspectors*;
- (d) administer the Mine Health and Safety Inspectorate; 30

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49(1)(f)—Section 9,  
beginning on page 15,  
requires any manager to  
prepare a code of practice.

49(3)(b)—Section 4 of the  
Minerals Act deals with the  
appointment and functions  
of Directors: Mineral  
Development under the  
Department of Mineral and  
Energy Affairs.

- (e) determine and implement policies to promote the *health and safety* of persons at *mines* and any person affected by mining activities;
  - (f) consult with the *Council* before issuing guidelines on the form, content and distribution of codes of practice referred to in section 9; 5
  - (g) collect, process and distribute information relating to *health and safety*;
  - (h) advise the *Minister* on *health or safety* matters at *mines*; 10
  - (i) each year, after consulting the *Council* and with the approval of the *Minister*, publish and distribute a plan of action for the activities of the Mine Health and Safety Inspectorate;
  - (j) complete a report on *health and safety at mines* and the activities of the Mine Health and Safety Inspectorate for each year and submit the report to the *Minister* within three months of the end of the year concerned; and 15
  - (k) perform any duties relating to *health or safety* at *mines* that the *Minister* directs or prescribes. 20
- (2) The *Chief Inspector* must furnish a *prescribed* certificate to the *Medical Inspector* and to each *inspector*.
- (3) Despite the provisions of the *Minerals Act*, the *Chief Inspector* — 25
- (a) has the power to monitor and control those environmental aspects at *mines* that affect, or may affect, the *health or safety* of *employees* or other persons; and
  - (b) must consult with the *officer* appointed in terms of section 4 of the *Minerals Act* concerning the exercise of those powers. 30

(4) To further the objectives of *this Act* the *Chief Inspector* may —

(a) enter into agreements with other persons; and

(b) authorise a competent independent person to perform any or all the functions of an *inspector*. 5

(5) The *Chief Inspector* must furnish a *prescribed* certificate to each person authorised under subsection (4)(b).

### Inspectors' powers

50. (1) An *inspector* may for the purposes of monitoring or enforcing compliance with *this Act* — 10

(a) enter any *mine* at any time without warrant or notice;

(b) enter any other place after obtaining the necessary warrant in terms of subsection (7); and

(c) bring into and use at any *mine*, or at any place referred to in paragraph (b), vehicles, equipment and material as necessary to perform any function in terms of *this Act*. 15

(2) While the *inspector* is at any *mine* or place referred to in subsection (1), the *inspector* may, for the purposes of monitoring or enforcing compliance with *this Act* — 20

(a) question any person on any matter to which *this Act* relates;

(b) require any person who has control over, or custody of, any document, including but not limited to, a plan, book or *record* to produce that document to the *inspector* immediately or at any other time and place that the *inspector* requires; 25

(c) require from any person referred to in paragraph (b) an explanation of any entry or non-entry in any document over which that person has custody or control; 30

50(2)—It is an offence to interfere with or hinder an inspector. See s. 88, on page 73.

## Inspectorate of Mine Health and Safety

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- (d) examine any document produced in terms of paragraph (b), and make a copy of it or take an extract from it;
- (e) inspect —
- (i) any article, *substance* or *machinery*; 5
  - (ii) any work performed; or
  - (iii) any condition;
- (f) inspect arrangements made by the *manager* for *medical surveillance* of *employees*;
- (g) seize any document, article, *substance* or *machinery* or any part or sample of it; and 10
- (h) perform any other *prescribed* function.
- 50(3)—It is an offence to fail to comply with an inspector's instruction. See s. 91, beginning on page 74.
- (3) An *inspector* may instruct any *owner*, *manager*, *employee* or any other person who performs an activity regulated by *this Act* or any former *owner*, *manager* or *employee* or person who formerly performed an activity regulated by *this Act*; to appear before the *inspector* to be questioned on any matter to which *this Act* relates. 15
- (4) Before an *inspector* may seize any document under subsection (2)(g), the *owner* or *manager* of the *mine* may copy it. 20
- (5) An *inspector* may remove any article, *substance* or *machinery* or any part or sample of it from any *mine* or place referred to in subsection (1) for examination or analysis. 25
- (6) When an *inspector* seizes or removes any item under this section, the *inspector* must issue a receipt for that item to the *owner* or *manager* of the *mine* or place involved.
- (7) A magistrate may issue a warrant contemplated in subsection (1)(b) only on written application by an *inspector* setting out under oath or affirmation the need to enter a place other than a *mine* to monitor or enforce compliance with *this Act*. 30

- (8) For the purpose of this section, "*mine*" does not include any home, or residential quarters, situated at the *mine*.

### Inspector may be accompanied

51. When performing any function under *this Act*, an *inspector* may be accompanied by an interpreter or any other person reasonably required to assist the *inspector*. 5

### Duty to assist inspector and answer questions

52(1)—It is an offence to fail to comply with an inspector's instruction. See s. 91, beginning on page 74.

52. (1) When an *inspector* enters any *mine* or place referred to in section 50 (1), the *owner* or *manager* and each *employee* performing any work there must provide any facility that the *inspector* reasonably requires. 10
- (2) Persons questioned by an *inspector* under section 50(2)(a) or (c) or (3) must answer each question to the best of their ability, but no person is required to answer any question if the answer may be self-incriminating. 15

### Duty to produce documents required by inspector

53—It is an offence to obtain a required certificate of competency by fraudulent means. See s. 89, on page 74.

53. Any person who holds or should hold a permit, licence, permission, certificate, authorisation or any other document issued in accordance with *this Act* or the *Minerals Act*, must produce it at the request of the *Chief Inspector* or any *inspector*. 20

### Inspector's power to deal with dangerous conditions

54(1)—It is an offence to fail to comply with an inspector's instruction. See s. 91, beginning on page 74.

54. (1) If an *inspector* believes that any occurrence, practice or condition at a *mine* endangers or may endanger the *health* or *safety* of any person at the *mine*, the *inspector* may give any instruction necessary to protect the *health* or *safety* of persons at the *mine*, including but not limited to an instruction that — 25
- (a) operations at the *mine* or a part of the *mine* be halted;
- (b) the performance of any act or practice at the *mine* or a part of the *mine* be suspended or halted, and may place conditions on the performance of that act or practice; 30

## Inspectorate of Mine Health and Safety

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- (c) the *manager* must take the steps set out in the instruction, within the specified period, to rectify the occurrence, practice or condition; or
- (d) all affected persons, other than those who are required to assist in taking steps referred to in paragraph (c), be moved to *safety*. 5
- (2) An instruction under subsection (1) must be given to the *manager* or a person designated by the *manager* or, in their absence, the most senior *employee* available at the *mine* to whom the instruction can be issued. 10
- (3) An *inspector* may issue an instruction under subsection (1) either orally or in writing. If it is issued orally, the *inspector* must confirm it in writing and give it to the person concerned at the earliest opportunity.
- (4) If an instruction issued under subsection (1) is not issued to the *manager*, the *inspector* must give a copy of the instruction to the *manager* at the earliest opportunity. 15
- (5) Any instruction issued under subsection (1)(a) must either be confirmed, varied or set aside by the *Chief Inspector* as soon as practicable. 20
- (6) Any instruction issued under subsection (1)(a) is effective from the time fixed by the *inspector* and remains in force until set aside by the *Chief Inspector* or until the *inspector's* instructions have been complied with.
- (7) Before giving any instruction under subsection (1)(a) the *inspector* must allow the *manager* or the *manager's* representative and the representatives of *employees* a reasonable opportunity to make representations. 25
- (8) For the purposes of subsection (7), the representatives of the *employees* are — 30
- (a) representatives designated in accordance with a collective agreement concluded in terms of section 26;
- (b) if paragraph (a) does not apply, full-time *health and safety representatives* responsible for the *mine* or part of the *mine* which will be affected by the instruction; 35

(c) if paragraphs (a) and (b) do not apply, the *health and safety representatives* responsible for the *working places* which will be affected by the instruction; or

(d) if paragraphs (a), (b) and (c) do not apply, the *employees* who will be affected by the instruction or an *employee* or *employees* nominated or elected by them. 5

(9) If an *inspector* has reason to believe that the delay caused by allowing representations could endanger the *health* or *safety* of any person, the *inspector* is not required to allow representations before issuing an instruction under subsection (1)(a). 10

(10) Before giving any instruction under subsection (1)(b) to (d), the *inspector* must allow such opportunity to make representations as may be *prescribed*. 15

#### **Inspectors' power to order compliance**

55(1)—It is an offence to fail to comply with an inspector's instructions. See s. 91, beginning on page 74.

55. (1) If an *inspector* believes that an *owner* or *manager* has failed to comply with the provisions of *this Act*, the *inspector* may instruct that *owner* or *manager* in writing to take any steps that the *inspector* — 20

(a) considers necessary to comply with the provision; and

(b) specifies in the instruction.

(2) When issuing an instruction under subsection (1), an *inspector* must specify the period within which the specified steps must be taken. A period specified in an instruction may be extended by an *inspector* at any time by giving notice in writing to the person concerned. 25

#### **Instructions to be posted at mine**

56. The *manager* of a *mine* must —

(a) promptly supply a copy of any instruction of an *inspector* to — 30

(i) the *health and safety representative* representing the *employees* affected by the instruction; and

(ii) the *health and safety committee* responsible for those *employees*; and

(b) promptly publicise the instruction by —

(i) prominently and conspicuously displaying copies of the instruction to the *employees* whose interests may be affected; and

(ii) causing its contents to be communicated orally to those *employees*.

### Right to appeal inspectors' decisions

57. (1) Any person who is the subject of a decision of an *inspector*, or at whose instance a decision of an *inspector* was taken, may appeal against that decision to the *Chief Inspector*. 10

(2) An appeal under subsection (1) must —

(a) be lodged with the *Chief Inspector* within 30 days of the decision; and 15

(b) set out the grounds of appeal.

(3) After considering the grounds of the appeal and the *inspector's* reasons for the decision, the *Chief Inspector* must as soon as practicable — 20

(a) confirm, set aside or vary the decision; or

(b) substitute any other decision for the decision of the *inspector*.

### Right to appeal Chief Inspector's decision

58. (1) Any person adversely affected by a decision of the *Chief Inspector*, either in terms of section 57(3) or in the exercise of any power under *this Act*, may appeal against the decision to the *Labour Court*. 25

(2) An appeal under subsection (1), must be lodged with the registrar of the *Labour Court* in accordance with the rules of the *Labour Court*, within 60 days of the date that the *Chief Inspector's* decision was given. 30

- (3) The *Labour Court* must consider the appeal and confirm, set aside or vary the decision.

### Appeal does not suspend decision

59. (1) An appeal against a decision under either section 57 or 58 does not suspend the decision. 5

- (2) Despite subsection (1), the *Labour Court* may suspend the operation of the decision, pending the determination of the matter, if there are reasonable grounds for doing so.

### Initiating investigations

60. (1) The *Chief Inspector* must instruct an *inspector* to investigate any accident or occurrence at a *mine* that results in *serious injury*, *serious illness* or death of any person. 10

- (2) At any time an *inspector* may investigate —

- (a) any occurrence, practice or condition concerning *health* or *safety* of persons at one or more *mines*; or 15

- (b) any actual or suspected contravention of, or failure to comply with, any provision of *this Act*.

- (3) If there is cause for concern on *health* or *safety* grounds, an *inspector* must investigate any matter referred to in subsection (2), if — 20

- (a) instructed to do so by the *Chief Inspector*; or

- (b) requested to do so by —

- (i) a *registered trade union* with members at the *mine* or *mines*; 25

- (ii) a *health and safety representative* or *health and safety committee* at the *mine*; or

- (iii) if there is no *health and safety representative*, an *employee* at the *mine*.

**Chief Inspector may designate assistant in investigation**

61. At any time before or during an investigation, the *Chief Inspector* may designate one or more persons to assist the *inspector* holding the investigation.

**Duty to answer questions during investigation**

5

62. Persons questioned during an investigation must answer every question to the best of their ability, but no person is required to answer any question if the answer may be self-incriminating.

**Enhancing effectiveness of investigation**

63. (1) For the purposes of enhancing the effectiveness of an investigation in terms of section 60 the *Chief Inspector*, in consultation with the appropriate Attorney-General, may issue a certificate that no prosecution may be instituted in respect of any offence arising from the event being investigated. If a certificate is issued, no disciplinary action arising from the event investigated may thereafter be taken against any person. 10
- (2) The *Chief Inspector* must communicate in writing the protection afforded under subsection (1) to all persons questioned during the investigation. 20
- (3) Persons questioned during the investigation who are afforded protection under this section must answer every question to the best of their ability and may not refuse to answer any question on the grounds that the answer may be self-incriminating. 25

**Reports on investigations**

64. (1) After completing an investigation, an *inspector* must prepare a written report of the findings, recommendations and any remedial steps.
- (2) The *inspector* — 30
- (a) must submit a copy of the report referred to in subsection (1) to the *Chief Inspector*;

- (b) must supply a copy of the report to the *manager* and to the *health and safety representative, health and safety committee, registered trade union* or *employee* that requested the investigation; and
- (c) may instruct the *manager* of the *mine* concerned to prominently and conspicuously display a copy of the report or portion of it for *employees* to read.

5

### Initiating inquiries

65. (1) Unless the provisions of section 63 have been invoked, the *Chief Inspector* must direct an *inspector* to conduct an inquiry into any accident or occurrence at a *mine* that results in the death of any person.

10

(2) Unless the provisions of section 63 have been invoked, the *Chief Inspector* may direct an *inspector* to conduct an inquiry into —

15

(a) any accident or occurrence at a *mine* that results in the *serious injury* or *serious illness* of any person;

(b) any occurrence, practice or condition concerning *health* or *safety* of persons at one or more *mines*; or

(c) any actual or suspected contravention of, or failure to comply with, any provision of *this Act*.

20

(3) If there is cause for concern on *health* or *safety* grounds and if the provisions of section 63 have not been invoked, the *Chief Inspector* may direct an *inspector* to conduct an inquiry into any matter referred to in subsection (2) if requested in writing to do so by —

25

(a) a *registered trade union* with members at the *mine* or *mines*;

(b) a *health and safety representative* or *health and safety committee* at the *mine*; or

30

(c) if there is no *health and safety representative* at the *mine*, an *employee*.

(4) This section does not limit any other law regulating the holding of an inquest or other inquiry into the death of a person.

35

**Investigation may be converted into inquiry**

66. (1) At any time during an investigation, the *Chief Inspector* may convert it into an inquiry.
- (2) The provisions of sections 68 to 71 relating to attendance and examination of witnesses at inquiries apply equally to a converted investigation. 5
- (3) Any person instructed or summoned to give evidence at an inquiry that was converted from an investigation is not entitled to refuse to give evidence only on the grounds that a statement had previously been given, or documents previously been adduced, during the investigation. 10
- (4) This section does not preclude or limit holding an inquiry after an investigation has been completed.

**Chief Inspector may designate assistant in inquiry**

67. At any time before or during an inquiry the *Chief Inspector* may designate one or more persons to assist in the inquiry or to preside at the inquiry. 15

**Inquiry to be public**

68. (1) An inquiry must be held in public.
- (2) Despite subsection (1) the person presiding at an inquiry may of that person's own accord or at the request of a witness exclude members of the public or specific persons or categories of persons from attending the proceedings or part of the proceedings when the proper conduct of the inquiry requires. 20 25
- (3) The person presiding at an inquiry may make any order necessary to ensure that *employees* at the *mine* and members of the public have access to the premises in which the inquiry is held.

**Right to participate in inquiry**

69. The persons listed in this section may participate in an inquiry and, either personally or through a representative, may put questions to witnesses and inspect any book, plan, *record* or other document or item presented at the inquiry. The persons entitled to participate are — 30 35

- (a) any person who has a material interest in the inquiry;
- (b) a representative of any *registered trade union* with members at the *mine* in respect of which the inquiry is being held; and
- (c) a *health and safety representative* responsible for the *working place* in respect of which the inquiry is being held. 5

### **Powers of person presiding at inquiry**

#### **70. The person presiding at an inquiry may —**

- (a) instruct or summon any person to appear at any specified time and place; 10
- (b) question any person under oath or affirmation;
- (c) instruct any person —
  - (i) to produce any book, plan, *record* or other document or item necessary for the purposes of the inquiry; or 15
  - (ii) to perform any other act in relation to *this Act* necessary for the purpose of the inquiry.

### **Duty of persons summoned or instructed**

71—It is an offence to fail to attend an inquiry if required to do so, or to refuse to answer questions, or to give false evidence. See s. 90, on page 74.

- 71. (1) Subject to subsection (2), every person giving evidence at an inquiry must answer any relevant question. 20
- (2) The law regarding a witness's privilege in a court of law applies equally to any person being questioned at an inquiry.
- (3) The person presiding at an inquiry may direct that any evidence given by a person during an inquiry may not be used in any criminal or disciplinary proceedings against that person except in criminal proceedings on a charge of perjury against that person. 25

- (4) When a directive has been issued under subsection (3), the person involved is not entitled to refuse to answer any relevant question only on the grounds that the answer could expose that person to a criminal charge.
- (5) A person instructed in terms of section 70(c) must comply with that instruction unless the person has sufficient cause for not doing so. 5

### **Inquiry records and reports**

72. (1) A person presiding at an inquiry must —
- (a) record the evidence given at the inquiry, including any evidence given with the assistance of an interpreter; 10
- (b) at the conclusion of the inquiry, prepare a written report of the findings, recommendations and any remedial steps;
- (c) submit a copy of the report and the *record* of the inquiry to the *Chief Inspector*, 15
- (d) supply a copy of the report and the *record* of the inquiry to the *manager* and to any *health and safety representative, health and safety committee or registered trade union* that requested the inquiry; and 20
- (e) on request, supply a copy of the report and the *record* of the inquiry to any person who has a material interest in the inquiry.
- (2) An *inspector* may instruct the *manager* of the *mine* concerned to prominently and conspicuously display a copy of the report or any portion of it for *employees* to read. 25
- (3) The *Chief Inspector* may submit a copy of the report to the appropriate Attorney-General.

### **Chief Inspector may order further inquiry** 30

73. Upon considering the evidence and the report referred to in section 72, the *Chief Inspector* may require that the matter be inquired into further.

### Inquiry and inquest may be conducted jointly

74(1)—The Inquests Act provides for the holding of inquests in cases of deaths apparently occurring from unnatural causes.

74. (1) An inquiry in terms of *this Act* into the death of a person may be held jointly with an inquest in terms of the Inquests Act, 1959 (Act No. 58 of 1959).
- (2) The judicial officer contemplated in the Inquests Act, 1959 (Act No. 58 of 1959), must preside at a joint inquiry referred to in subsection (1) and the person instructed to hold the inquiry in terms of *this Act* must be deemed to be an assessor appointed in terms of the Inquests Act, 1959. 5
- (3) The provisions of the Inquests Act, 1959 (Act No. 58 of 1959), apply to a joint inquiry. 10
- (4) The assessor referred to in subsection (2) must —
- (a) prepare a report contemplated in section 72(1)(b); and
- (b) submit the report and the *record* of the joint inquiry to the *Chief Inspector*. 15

## CHAPTER 6

## MINISTER'S POWERS

## Minister may prohibit or restrict work

75. (1) For any reason relating to *health* or *safety*, the *Minister*, by notice in the *Gazette*, may prohibit or restrict any work or any exposure of a person to a *substance* or an environmental condition; if — 5
- (a) the *Minister* has consulted the *Council* on the prohibition or restriction; and
- (b) unless the *Minister* believes that the public interest requires the notice to be published immediately, the *Minister* has — 10
- (i) published a draft of the proposed notice at least three months previously; and
- (ii) at that time invited interested persons to submit comments and representations concerning the proposed notice within a specified period. 15
- (2) The *Minister* may attach any conditions to a prohibition or restriction by specifying them in the published notice.
- (3) The *Minister*, after consulting the *Council*, may amend or withdraw a notice under subsection (1) at any time. 20

## Minister may declare health hazards

76. (1) The *Minister*, by notice in the *Gazette*, may declare that an environmental condition or a *substance* present at a *mine* is a *health hazard* to *employees* who are or may be exposed to that condition or *substance*, if — 25
- (a) the *Minister* has consulted the *Council* on the issuing of the declaration; and
- (b) unless the *Minister* believes that the public interest requires the notice to be published immediately, the 30

*Minister has —*

- (i) published a draft of the proposed notice at least three months previously; and
  - (ii) at that time invited interested persons to submit comments and representations concerning the proposed notice within a specified period. 5
- (2) In connection with any *health hazard*, the *Minister*, after consulting the Council, by notice in the Gazette, may —
- (a) impose conditions on the performance of work by *employees* exposed to the *health hazard*; 10
  - (b) stipulate the standards of fitness for an *employee* to perform work involving exposure to the *health hazard*;
  - (c) require *managers* to take measures to eliminate, control and minimise *health risks* associated with the *health hazard*; 15
  - (d) require *managers* to conduct specified *occupational hygiene* measurements;
  - (e) require *managers* to conduct specified *medical surveillance* in respect of *employees* exposed to the *health hazard*; and
  - (f) provide for any other matter that the *Minister* considers necessary to protect *employees* exposed to the *health hazard*.

**Application of Minister's notice** 25

77. A notice under either section 75 or 76 may differentiate between *mines*, types of *mines*, parts of a *mine*, occupations and types of work.

**Exemption from Minister's notice**

78. (1) A notice under either section 75 or 76 may exempt a particular person or group of persons from compliance with that notice if the *Minister* is satisfied that any of the 30

## Minister's Powers

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- following conditions exists —
- (a) in the circumstances the exemption is desirable;
  - (b) the performance of the work by that person or group of persons is temporary; or
  - (c) the *risk* to which that person or group of persons is exposed is negligible. 5
- (2) The *Minister*, after consulting the *Council*, may cancel an exemption granted under subsection (1) at any time.

**Exemption from all or part of this Act**

79. (1) The *manager* of a *mine* may request an exemption from the *Minister*, and if satisfied that the *manager* has consulted appropriately with the affected *employees* or their representatives, the *Minister* may exempt the *manager* from any or all the provisions of *this Act* or from a notice or instruction issued under *this Act*. An exemption may be — 10
- (a) general or particular;
  - (b) for any period; and
  - (c) on any conditions that provide the same overall protection which would result from the full application of *this Act*. 15 20
- (2) When an exemption is granted under subsection (1), the *Minister* must issue a certificate of exemption to the *manager*, specifying the scope, period and conditions of the exemption. 25
- (3) The *Minister* may amend or withdraw a certificate of exemption at any time.
- (4) The *manager* must prominently and conspicuously display any exemption granted, or deemed to have been granted, under this section to the *employees* to read. 30

80(1)—The Occupational Health and Safety Act provides for the health and safety of persons at work and for the establishment of an advisory council for occupational health and safety.

### Minister may apply other laws to mine

80. (1) After consulting the *Council*, the *Minister*, by notice in the Gazette, may declare that any provision of the Occupational Health and Safety Act, 1993 (Act No. 181 of 1993), or any regulation made under that Act, or the provisions of any other Act or regulations, must apply to a *mine*: 5
- (2) A declaration in terms of subsection (1) may differentiate between *mines*, types of *mines*, parts of a *mine*, occupations and types of work. 10

### Minister to table annual report

81. (1) Within 30 days of receiving the annual report of the *Chief Inspector*, the *Minister* must table it in Parliament.
- (2) If Parliament is not in session at the end of the period referred to in subsection (1), the *Minister* must table the report within 14 days of the beginning of the next session of Parliament. 15

## CHAPTER 7

## LEGAL PROCEEDINGS AND OFFENCES

## Jurisdiction of Labour Court

82. (1) The *Labour Court* has exclusive jurisdiction to determine any dispute about the interpretation or application of any provision of *this Act* except where *this Act* provides otherwise. 5
- (2) The *Labour Court* has no jurisdiction in respect of offences in terms of *this Act*.

## No discrimination against employees who exercise rights 10

83. (1) No person may discriminate against any *employee* for —
- (a) exercising a right in terms of *this Act* or in terms of a collective agreement contemplated in *this Act*;
  - (b) doing anything that the *employee* is entitled to do in terms of *this Act* or in terms of a collective agreement contemplated in *this Act*; 15
  - (c) refusing to do anything that the *employee* is entitled to refuse to do in terms of *this Act* or in terms of a collective agreement contemplated in *this Act*;
  - (d) refusing to do anything that the *employee* is prohibited from doing in terms of *this Act* or in terms of a collective agreement contemplated in *this Act*; and 20
  - (e) standing for election, or performing any function, as a *health and safety representative* or a member of a *health and safety committee*. 25
- (2) For the purposes of this section —
- (a) “discriminate” means to dismiss an *employee* or to engage in any other conduct which has the effect of prejudicing or disadvantaging the *employee*, or which prejudices or disadvantages the *employee* relative to other *employees*; and 30

84(1)—Section 50, beginning on page 54, outlines the inspector's powers which includes entering any mining area and questioning persons and examining documents and machinery.

- (b) "employee" includes any applicant for employment who has previously been employed at a *mine*.

### Safety equipment not to be interfered with

84. Unless specifically authorised by the *manager*, no person —

- (a) other than an *inspector* acting in terms of section 50, may remove personal protective equipment from a *mine*, or cause that equipment to be removed; 5
- (b) other than an *inspector* acting in terms of section 50, may remove anything that is provided in the interest of *health* or *safety*, or cause that equipment to be removed; or 10
- (c) may alter, damage, misuse, render ineffective or interfere with anything that is provided in the interest of *health* or *safety*, or cause that equipment to be altered, damaged, misused, rendered ineffective or interfered with. 15

### Juvenile employment underground prohibited

85. (1) No person may cause or permit an *employee* under the age of 18 years to work underground at a *mine*.

(2) No *employee* under the age of 18 years may work underground at a *mine*. 20

(3) Despite subsections (1) and (2), an *employee* under the age of 18 years but over the age of 16 years may work underground as part of vocational education or training.

### Negligent act or omission 25

86. (1) Any person who, by a negligent act or by a negligent omission, endangers the *health* or *safety* of a person at a *mine* or causes *serious injury* to a person at a *mine*, commits an offence.

(2) An *owner* or a *manager* must be convicted of an offence in terms of subsection (1) if the State proves that — 30

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- (a) the *health* or *safety* of a person at the *mine* was endangered or that a person was seriously injured at the *mine*;
- (b) the working environment at the *mine* was not safe and was not without *risk* to the *health* of *employees*; and 5
- (c) the danger or injury was due, either wholly or partly, to the condition of the working environment at the *mine*.
- (3) Despite subsection (2), the *owner* or *manager* may not be so convicted if it is proved that the *owner* or *manager* did what was *reasonably practicable* to provide and maintain a working environment at the *mine* that was safe and without *risk* to the *health* of *employees*. 10

**Breach of confidence**

87. (1) Any person who discloses any information that they acquired in the performance of a function in terms of *this Act* and that relates to the financial and business affairs of an *owner* or *employer*, commits an offence. 15
- (2) Subsection (1) does not apply if the information —
- (a) was disclosed to enable a person to perform a function in terms of *this Act*; 20
- (b) must be disclosed in terms of *this Act*, any other law or an order of court; or
- (c) was disclosed to a *health and safety representative* or *health and safety committee* in terms of Chapter 3. 25

**Hindering administration of this Act**

88. Any person who hinders, opposes, obstructs or unduly influences any person who is performing a function in terms of *this Act* commits an offence.

**Falsifying documents**

89. Any person who obtains or attempts to obtain a *prescribed* certificate of competency by means of fraud, dishonesty, false pretences or the presentation or submission of a false or forged document commits an offence. 5

**Failure to attend when summoned**

90. A person commits an offence who, having been instructed or summoned to attend an inquiry —

(a) without sufficient cause fails —

(i) to appear at the time and place specified; or 10

(ii) to remain in attendance until excused by the person presiding at the inquiry;

(b) attends as required, but without sufficient cause —

(i) fails to comply with an instruction in terms of section 70(c)(i); or 15

(ii) refuses to be sworn or to make an affirmation; or

(c) attends as required and having been sworn or having made an affirmation —

(i) without sufficient cause fails to answer any question fully and to the best of that person's ability; or 20

(ii) gives evidence, knowing or believing it to be false.

**Failure to comply with this Act**

91. (1) Any person commits an offence who contravenes, or fails to comply with — 25

(a) a provision of *this Act*;

(b) a *regulation* made under *this Act*; or

90(b)(i)—Section 70(c)(i), on page 64, empowers a person presiding at an inquiry to instruct anyone to produce a document for the purposes of the inquiry.

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91(2)—Chapter 3 deals with health and safety representatives and committees.

(c) any condition, suspension, notice, order, instruction, prohibition, authorisation, permission, consent, exemption, certificate or document determined, given, issued, promulgated or granted by or under *this Act* by the *Minister, Chief Inspector, inspector* or any other person authorised under *this Act*. 5

(2) Despite subsection (1)(a), a contravention of the provisions of Chapter 3 or section 83 does not constitute an offence.

(3) A person appointed under section 4(1) to perform any function entrusted to an *owner* by *this Act* commits an offence if that person fails to exercise reasonable care in performing that function. 10

**Penalties**

92. (1) Any person convicted of an offence in terms of section 87, may be sentenced to a fine or to imprisonment to be determined by the court. 15

(2) Any person convicted of an offence in terms of section 90(a) or (b)(i), may be sentenced to the penalty applicable to a similar offence in a magistrate's court.

(3) Any person convicted of an offence in terms of section 90(c)(ii), may be sentenced to any penalty that may be imposed in law for perjury. 20

(4) Any person convicted of an offence in terms of *this Act* for which no penalty is otherwise expressly determined, may be sentenced to a fine or to imprisonment for a period not exceeding six months. 25

(5) Any person convicted of an offence in terms of any section mentioned in Column 1 of the Table below, may be sentenced to a fine or to imprisonment for a period not exceeding the period mentioned in Column 2 of that Table opposite the number of that section. 30

TABLE—MAXIMUM TERMS OF IMPRISONMENT

Column 1 Section under which convicted	Column 2 Maximum term of imprisonment
2(1)(a) or (b)	2 years
2(2)	2 years
3(1)	2 years
4(2)	1 year
4(3)	2 years
5	2 years
6	2 years
7	2 years
8	1 year
9(2)	2 years
9(3), (4) or (5)	1 year
10	2 years
11(1)	2 years
11(2)	2 years
11(3)	1 year
11(4)(a)	2 years
11(4)(b)	1 year
11(5)(a)	2 years
11(5)(b)	1 year
11(5)(d)	2 years
11(8)	1 year
12	2 years
13(1), (2), (3), (4) or (6)	2 years
14	2 years
15	2 years
16(1)	1 year
17	2 years
21(1), (3) or (4)	2 years
22	2 years
24	1 year
32(2) or (3)	1 year
52	2 years
53	2 years
54(1)	2 years
55(1)	2 years
62	2 years
66(4)	2 years
70	2 years
71	2 years
84	2 years
85	1 year
86	3 years
88	2 years
89	1 year
90(b)(ii) or (c)(i)	2 years

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**Magistrate's court has jurisdiction to impose penalties**

93. Despite anything to the contrary contained in any other law, a magistrate's court has jurisdiction to impose any penalty provided for in *this Act*.

**Serving of documents**

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94. Unless otherwise provided in *this Act*, a notice, order or other document which, in terms of *this Act*, must be served on or delivered to a person, will have been properly served or delivered if it has been either —

(a) served on or delivered to that person; or

10

(b) sent by registered post to that person's last known address; or

(c) published in the Gazette.

**Proof of facts**

95. In any legal proceedings in terms of *this Act* —

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(a) if it is alleged that a person at a *mine* is or was an *employee*, that person is presumed to be an *employee* at that *mine*, unless the contrary is proved;

(b) if it is proved that a false statement, entry or information appears in or on a book, plan, *record* or other document, the person who kept that document is presumed to have made, entered, recorded or stored that statement, entry, *record* or information, unless the contrary is proved; and

20

(c) subject to the provisions of sections 63(1), 63(3) and 71(2), any statement, entry or information in or on any book, plan, *record* or other document is admissible in evidence as an admission of the facts in or on it by the person who made, entered, recorded or stored it unless it is proved that that person did not make, enter, record or store it within the scope of their functions.

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95(c)—Section 63(1), on page 61, provides that every answer given in an investigation is privileged.

95(c)—Section 63(3), on page 61, provides that a report that an inspector has directed to be privileged may not be used in any civil, criminal or disciplinary proceedings, inquests or inquiries.

95(c)—Section 71(2), on page 64, provides that a witness's privilege in a court of law applies equally to any person being questioned at an inquiry.

## CHAPTER 8

## GENERAL PROVISIONS

## Delegation and exercise of power

96. (1) The *Minister* may delegate any power conferred upon the *Minister* by or under *this Act*, except the power to make *regulations*, to the *Chief Inspector*. 5
- (2) The *Chief Inspector* may delegate any power or assign the performance of any duty conferred or imposed upon the *Chief Inspector* by or under *this Act* to —
- (a) any *inspector*, or 10
- (b) any other person with appropriate knowledge and experience who is under the control of the *Chief Inspector*.
- (3) A delegation or assignment under subsection (1) or (2) must be in writing, and may be subject to any conditions or restrictions determined by the *Minister* or *Chief Inspector*, as the case may be. 15
- (4) A delegation under subsection (1) or (2) does not prevent the exercise of that power by the *Minister* or *Chief Inspector*, as the case may be. 20

## Minister's power to add and change Schedules

97. (1) The *Minister*, after consulting the *Council*, by notice in the *Gazette* may add to, change or replace any Schedule to *this Act* other than Schedules 2, 3 and, subject to subsection (5), Schedule 4. 25
- (2) The *Minister*, after consulting the *Council*, by notice in the *Gazette* may add to *this Act* a further Schedule containing matters in respect of which *health and safety committees* may consult.
- (3) The *Minister*, after consulting the *Council*, by notice in the *Gazette* may add to *this Act* a further Schedule containing the constitution of the *Council* and its permanent committees. 30

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- (4) The *Minister*, after consulting the *Council*, by notice in the Gazette may add to *this Act* a further Schedule containing the constitution of the Mining Qualifications Authority.
- (5) The *Minister*, after consulting the *Council*, by notice in the Gazette may add to Schedule 4 further items containing transitional provisions necessary for the implementation of *this Act*. 5
- (6) The *Minister*, after consulting the *Council* and in consultation with the Minister of Health, by notice in the Gazette may add to *this Act* a further Schedule to suspend or vary the application of the Occupational Diseases in Mines and Works Act, 1973 (Act No. 78 of 1973), except in relation to the determination or payment of compensation. 10
- (7) The *Minister* may add to, change or replace any page header or sidenote by notice in the Government Gazette. 15

## Regulations

98. (1) The *Minister*, after consulting the *Council*, by notice in the Gazette may make *regulations* regarding —
- (a) *health and safety* of persons at *mines*; 20
- (b) *health and safety standards*, codes of practice and the provision of protective clothing, equipment and facilities in connection with *health and safety* at *mines*;
- (c) the performance of work by *employees* exposed to a *health hazard* and the measures to eliminate, control and minimise *health risks*; 25
- (d) *health and safety* management systems at *mines*;
- (e) orderly operations at *mines*;
- (f) the powers, duties, functions and responsibilities of *employees* at *mines* and of the *owners, employers* and *managers*; 30

98(1)(o)—Section 49(3)(a), on page 53, empowers the Chief Inspector to monitor and control those environmental aspects at mines that affect the health and safety of employees or other persons.

- (g) the issuing of permits for the use of *machinery*, equipment and material at *mines* and the accreditation of persons to test *machinery*, equipment and material for these purposes;
- (h) the conditions under which *machinery*, equipment or material may be erected or used at *mines*; 5
- (i) the elimination, control and minimisation of *health* and *safety hazards*;
- (j) requirements for the safe use, handling, processing, storage, transport and disposal of hazardous *substances* used in the mining process and waste produced at the *mine*; 10
- (k) the transport, handling, storage and use of explosives and the mixing of *substances* to make explosives at a *mine*; 15
- (l) the protection of equipment, structures, water sources and the surface of land;
- (m) the conditions in which equipment, structures, water sources or the surface of land may be used, and the prohibition on, or restriction of, the erection of equipment and structures and the use of water sources or the surface of land in the vicinity of the *working places* at a *mine*; 20
- (n) the making safe of undermined ground and of dangerous excavations, tailings, waste dumps, ash dumps and structures of whatever nature made in the course of *prospecting* or mining operations or which are connected with those operations; 25
- (o) the monitoring and control as contemplated in section 49(3)(a) of those environmental aspects at *mines* which affect, or may affect, the *health* and *safety* of *employees* or other persons; 30
- (p) standards of housing and nutrition of *employees* who are accommodated at the *mine*;

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- (q) initial standards of fitness to perform work involving exposure to a *health hazard*, standards of fitness to continue performing such work and the conditions under which *employees* may be withdrawn either temporarily or permanently from such work; 5
- (r) standards of *occupational hygiene* measurement techniques, the frequency and manner in which measurements must be made, the manner of *record* keeping and reporting of *occupational hygiene* measurements made at *mines*; 10
- (s) standards of medical tests or *biological monitoring* used in *medical surveillance*, the persons who may carry out those tests and that monitoring, the interpretation of results of *medical surveillance*, the frequency for carrying out periodic *medical surveillance*, the keeping of *records of medical surveillance* and the reporting of confidential extracts from *records of medical surveillance*; 15
- (t) the manner of reporting *prescribed* accidents and *health* matters at *mines*, the keeping of *records* and statistics in relation to accidents and *health* matters and the provision of emergency medical treatment after an accident or in connection with a *health* matter; 20
- (u) the manner of reporting *prescribed occupational diseases* at *mines*, the keeping of *records* in relation to *occupational diseases* and the control and provision of medical services in connection with *occupational diseases*; 25
- (v) the form of an exit certificate and the content of medical examinations associated with an exit certificate; 30
- (w) the form of any application to be made in terms of *this Act* and of any consent or document required to be submitted with an application, and the information or details which must accompany an application; 35

- (x) the form of any register, *record*, notice, sketch plan or information to be kept, given, published or submitted in terms of or for the purposes of *this Act*, and the manner in which a register, *record*, notice, sketch plan or information is to be kept, given, published or submitted; 5
- (y) the drawing up and keeping of *mine* plans and the submission of statistical and other reports in relation to *minerals, mines* and *machinery*;
- (z) negotiations and consultations in terms of sections 26 and 33 and the time periods within which the negotiations and consultations must be completed; 10
- (zA) qualifications for appointment as a *health and safety representative*, the election and terms of office of representatives, the circumstances in which a representative must vacate office, the circumstances in which a representative may be removed from office, the manner in which vacancies may be filled, the functions of representatives, the manner in which the functions of representatives must be conducted, the facilities and assistance that must be provided to representatives and the training of representatives; 15  
20
- (zB) the establishment of *health and safety committees*, the election and appointment of members to a committee, the terms of office of members of a committee, the circumstances in which a member must vacate office, the circumstances in which a member may be removed from office, the manner in which vacancies may be filled, meetings of the committees, the rules and procedures of the committees, the facilities and assistance that must be provided to committees and the training of the members of committees; 25  
30
- (zC) the appointment of members to the *Council* in accordance with the provisions of Schedule 2, the functions of the *Council*, the payment of allowances to members, the funding of the *Council* and its permanent committees, and any other matter the regulation of which, in the opinion of the *Minister*, may be necessary for the proper functioning of the *Council* and its committees. 35  
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98(1)(zG)—Section 71, beginning on page 64, deals with the duty of every person summoned at an inquiry to answer any question.

- (zD) the appointment of members of the Mining Qualifications Authority in accordance with Schedule 2;
- (zE) qualifications for *inspectors*;
- (zF) the establishment of one or more accounts with a view to funding research and surveys regarding, and for the promotion of *health and safety at mines*, and the control of those accounts by the *Chief Inspector*; 5
- (zG) the manner in which the presence of witnesses at inquiries must be obtained in terms of section 71, and the procedures to be followed at inquiries; 10
- (zH) procedures to be followed in respect of appeals to the *Chief Inspector or Medical Inspector* under *this Act*;
- (zI) fees payable in relation to applications, appeals and documents; 15
- (zJ) the payment of levies by *mines* on the basis of *health and safety risk* for research and surveys regarding, and for the promotion of, *health and safety at mines*;
- (zK) the imposition of monetary and other obligations in connection with safe-making referred to in paragraph (n) on persons who — 20
  - (i) are or were responsible for the undermining of any ground or the making of any excavations, tailings, waste dumps, ash dumps or structures or for the dangerous condition of any of them; 25  
or
  - (ii) will benefit from that safe-making;
- (zL) the assumption by the State of responsibility for safe-making referred to in paragraph (n) in particular cases; 30
- (zM) the use of plain language in documents that are required to be published, displayed or distributed in terms of *this Act*; and

(zN) any other matter the regulation of which may be necessary or desirable in order to achieve the objects of *this Act*.

(2) No *regulation* may be made relating to —

(a) State revenue or expenditure except with the concurrence of the Minister of Finance; 5

(b) any *health* matter, except after consultation with the Minister for Health.

(3) The *Minister*, after consultation with the Mining Qualifications Authority, by notice in the Gazette, may make *regulations* to provide for — 10

(a) the qualifications for employment in any occupation;

(b) conditions for acceptance as a candidate for examinations;

(c) the issuing of certificates of competency in respect of any occupation; 15

(d) the funding of the Mining Qualifications Authority including the manner by which such funds may be raised;

(e) procedures for assessing competency; 20

(f) the accreditation of assessors;

(g) the establishment of examination bodies;

(h) the appointment of examiners and moderators;

(i) the monitoring and administration of examinations;

(j) the setting of examination fees; 25

(k) the accreditation of providers of training;

(l) the establishment of quality assurance procedures;

(m) the issue of qualifications;

(n) the registering of qualifications; and

(o) any other matter, the regulation of which may be necessary or desirable in order to promote the activities of the Mining Qualifications Authority. 30

(4) *Regulations* made in terms of subsection (3) must be in

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- accordance with the National Qualifications Framework approved in terms of the South African Qualifications Authority Act, 1995 (Act No. 58 of 1995).
- (5) The *Minister* may incorporate all or part of any *health and safety standard*, without restating the text of it, in a *regulation* by referring to the number, title and year of issue of that *health and safety standard* or, to any other particulars by which that *health and safety standard* is sufficiently identified. 5
- (6) The *Minister* must consult the *Council* before incorporating a *health and safety standard* in a *regulation*. 10
- (7) The *Minister*, after consulting the *Council*, by notice in the Gazette, may make *regulations* imposing any function of an *owner* or *manager* on any *employer* other than the *owner*. 15
- (8) For the purposes of *this Act*, any *health and safety standard* referred to in subsection (5) incorporated in a *regulation* is deemed to be a *regulation*, in so far as it is not repugnant to any *regulation* made under subsection (1).
- (9) Whenever a *health and safety standard* which has been incorporated in a *regulation* is subsequently amended or substituted by the competent authority, the *regulation* referred to in subsection (5) incorporating that *health and safety standard* is deemed to refer to that *health and safety standard* as so amended or substituted, unless a contrary intention is stated in the notice. 20 25
- (10) The *Chief Inspector* must keep a register of particulars of —
- (a) every amendment or substitution of a *health and safety standard* incorporated in the *regulations*; 30
- (b) the publication of any amendment or substitutions;
- (c) every publication in which a *health and safety standard* that has been incorporated in the *regulations* under subsection (5) was published; and

(d) the place in the Republic where each of those *standards* and publications is obtainable or otherwise available for inspection.

(11) The *Chief Inspector* must allow any person to inspect the register kept in terms of subsection (9) and to make an extract from it. 5

(12) The provisions of section 31 of the Standards Act, 1993 (Act No. 29 of 1993), do not apply to any incorporation of a *health and safety standard* or to any amendment or substitution of a *health and safety standard* under this section. 10

#### Amendment of laws

99. Each of the laws referred to in Schedule 3 is hereby amended to the extent specified in that Schedule.

#### Transitional arrangements 15

100. (1) The amendment of laws referred to in Schedule 3 does not affect any transitional arrangement made in Schedule 4.

(2) The transitional arrangements in Schedule 4 must be read and applied as substantive provisions of *this Act*.

#### Interpretation 20

101. (1) The provisions of *this Act* bind the State except in so far as criminal liability is concerned.

(2) Subject to sections 26 and 33, no agreement may affect any —

(a) provision of *this Act*; 25

(b) condition, notice, order, instruction, prohibition, authorisation, permission, consent, exemption, certificate or document determined, given, issued, promulgated or granted by or under *this Act* by the *Minister, Chief Inspector, inspector* or any other person authorised under *this Act*; or

101(2)—Section 26, beginning on page 30, deals with the election and appointment of health and safety representatives. Section 33, beginning on page 38, deals with the election and appointment of members of health and safety committees.

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- (c) any condition contained in any exemption.
- (3) Subsection (2) applies to any agreement whether entered into before or after the commencement of *this Act* or before or after the issuing of the documents referred to in subsection (2). 5
- (4) Any notice, order or any other document issued in good faith in terms of *this Act*, is valid according to its terms, despite any want of form or lack of power on the part of any person to issue or authenticate it, provided the necessary power is subsequently conferred upon that person. 10

**Definitions**

102. In *this Act*, unless the context otherwise indicates —

- “**biological monitoring**” means a planned programme of periodic collection and analysis of body fluid, tissues, excreta or exhaled air in order to detect and quantify the exposure to or absorption of any *substance* or *organism*; 15
- “**Chief Inspector**” means the *officer* appointed in terms of section 48(1) and includes any officer acting in that capacity;
- “**Commission**” means the Commission for Conciliation, Mediation and Arbitration established in terms of section 112 of the *Labour Relations Act*; 20
- “**Council**” means the Mine Health and Safety Council established by section 41(1);
- “**Department**” means the Department of Mineral and Energy Affairs; 25
- “**employee**” means any person who is employed or working at a *mine*;
- “**employer**” means any person who employs *employees*;
- “**engine**” means any appliance or combination of appliances by which power, other than human or animal power, can be applied to do mechanical work; 30

“**hazard**” means a source of or exposure to danger;

“**health**” refers to *occupational health at mines*;

“**health and safety committee**” means a health and safety committee established in terms of section 34;

“**health and safety equipment**” means an article or part of an article that is manufactured, provided or installed in the interest of the *health* or *safety* of any person; 5

“**health and safety representative**” means an *employee* elected and appointed in terms of section 29;

“**health and safety standard**” means any *standard*, irrespective of whether or not it has the force of law, which, if applied for the purposes of *this Act*, will in the opinion of the *Minister* promote the attainment of an object of *this Act*; 10

“**health hazard**” means any physical, chemical or biological *hazard to health*, including anything declared to be a health hazard by the *Minister*; 15

“**health-threatening occurrence**” means any occurrence that has or may have the potential to cause *serious illness* or damage to *health*;

“**healthy**” means free from illness or injury attributable to occupational causes; 20

“**inspector**” means an *officer* appointed in terms of section 49(1)(c) and a *Medical Inspector*;

“**Labour Court**” means the Labour Court established by section 151 of the *Labour Relations Act*; 25

“**Labour Relations Act**” means the Labour Relations Act, 1995 (Act No. 66 of 1995);

“**machinery**” means any *engine*, boiler or appliance or any combination of them, which is situated at a *mine* and used or intended to be used — 30

(a) for generating, developing, receiving, storing,

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converting, transforming, transmitting or distributing any form of power or energy; or

(b) for conveying persons, material or *minerals*;

“**manager**” means any competent person appointed in terms of section 3(1)(a);

5

“**Medical Inspector**” means a Medical Inspector appointed in terms of section 49(1)(b);

“**medical practitioner**” means a medical practitioner as defined in the Medical, Dental and Supplementary Health Service Professions Act, 1974 (Act No. 56 of 1974);

10

“**medical surveillance**” means a planned programme of periodic examination, which may include clinical examinations, *biological monitoring* or medical tests, of *employees* by an *occupational health practitioner* or by an *occupational medical practitioner* contemplated in section 13;

15

“**mine**” means, when —

(a) used as a noun —

(i) any borehole, or excavation, in any tailings or in the earth, including the portion of the earth that is under the sea or other water, made for the purpose of searching for or winning a *mineral*, whether it is being worked or not; or

20

(ii) any other place where a *mineral* deposit is being exploited, including the *mining area* and all buildings, structures, *machinery*, mine dumps, access roads or objects situated on or in that area that are used or intended to be used in connection with searching, winning, exploiting or *processing* of a *mineral*, or for *health and safety* purposes. But, if two or more excavations, boreholes or places are being worked in conjunction with one another, they are deemed to comprise one mine, unless the *Chief Inspector* notifies their *owner* in writing that those excavations, boreholes or places comprise two or more mines; or

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35

(iii) a works; and

(b) used as a verb, the making of any excavation or borehole referred to in paragraph (a)(i), or the exploitation of any *mineral* deposit in any other manner, for the purpose of winning a *mineral*, including *prospecting* in connection with the winning of a *mineral*;

5

“**mineral**” means any *substance*, excluding water, but including sand, stone, rock, gravel and clay, as well as soil, other than top soil —

(a) whether that *substance* is in solid, liquid or gaseous form;

(b) that occurs naturally in or on the earth, in or under water or in tailings; and

(c) that has been formed by or subjected to a geological process;

15

“**Minerals Act**” means the Minerals Act, 1991 (Act No. 50 of 1991);

“**mining area**” means the mining area as defined in section 1 of the *Minerals Act*;

20

“**Minister**” means the Minister of Mineral and Energy Affairs;

“**occupational disease**” means any *health* disorder including an occupational disease as contemplated by the Occupational Diseases in Mines and Works Act, 1973 (Act No. 78 of 1973), or by the Compensation for Occupational Injuries and Diseases Act, 1993 (Act No. 130 of 1993);

25

“**occupational health**” includes *occupational hygiene* and *occupational medicine*;

“**occupational health practitioner**” means an *occupational medical practitioner* or a person who holds a qualification in *occupational health* recognised by the South African Interim Nursing Council;

30

“**occupational hygiene**” means the anticipation, recognition, evaluation and control of conditions at the *mine*, that may cause illness or adverse health effects to persons;

35

“**occupational medicine**” means the prevention, diagnosis and treatment of illness, injury and adverse health effects associated with a particular type of work;

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“**occupational medical practitioner**” means a *medical practitioner* who holds a qualification in *occupational medicine*, or an equivalent qualification, recognised by the Interim National Medical and Dental Council of South Africa or a *medical practitioner* engaged in accordance with section 13(4); 5

“**officer**” means a woman or man who has been appointed permanently despite the fact that such appointment may be on probation to a post contemplated in section 8(1)(a) of the Public Service Act, 1994 (Proclamation No. 103 of 1994), and includes a woman or man contemplated in section 8(1)(b) or 8(3)(c) of that Act; 10

“**organism**” means any biological entity which is capable of causing illness to persons;

“**owner**”, in relation to a *mine*, means —

(a) the holder of a *prospecting* permit or mining authorisation issued under the *Minerals Act*; or 15

(b) if a *prospecting* permit or mining authorisation does not exist, the last person who worked the *mine* or that person’s successor in title;

“**prescribed**” means prescribed by *regulation*; 20

“**processing**” means the recovering, extracting, concentrating, refining, calcining, classifying, crushing, milling, screening, washing, reduction, smelting or gasification of any *mineral*, and “**process**” has a similar meaning;

“**prospecting**” means intentionally searching for any *mineral* by means that disturb any tailings or the surface of the earth, including the portion of the earth that is under the sea or under other water, by means of excavation or drilling, but does not include *mine* as a verb; 25

“**reasonably practicable**” means practicable having regard to — 30

(a) the severity and scope of the *hazard* or *risk* concerned;

(b) the state of knowledge reasonably available concerning that *hazard* or *risk* and of any means of removing or mitigating that *hazard* or *risk*;

(c) the availability and suitability of means to remove or mitigate that *hazard* or *risk*; and 5

(d) the costs and the benefits of removing or mitigating that *hazard* or *risk*;

“**record**” includes information contained in or on a computer printout, tape or disc or any other computer storage medium;

“**record of medical surveillance**” means a *record* kept in terms of section 13(3); 10

“**registered trade union**” means a trade union registered in terms of the *Labour Relations Act*;

“**regulation**” means a regulation made under section 98 or in force in terms of item 4 of Schedule 4; 15

“**representative trade union**” means a *registered trade union*, or two or more *registered trade unions* acting jointly, that have as members the majority of *employees* at a *mine*;

“**risk**” means the likelihood that occupational injury or harm to persons will occur; 20

“**safety**” means safety at *mines*;

“**serious injury**” means any injury which is reportable under *this Act*;

“**serious illness**” means any illness resulting from occupational exposure that affects the *health* of a person to the extent that it incapacitates the affected person from resuming that person’s normal or similar occupation for four days or more; 25

“**standard**” means any provision occurring —

(a) in a specification, compulsory specification, code of practice or standard method as defined in section 1 of the Standards Act, 1993 (Act No. 29 of 1993); or

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- (b) in any specification, code or any other directive having standardisation as its aim and issued by an institution or organisation inside or outside the Republic which, whether generally or with respect to any particular article or matter and whether internationally or in any particular country or territory, seeks to promote standardisation; 5

“substance” includes any solid, liquid, vapour, gas or aerosol, alone or in any combination;

“this Act” includes — 10

- (a) the section numbers, but not the page headers, headings or sidenotes;

(b) the Schedules;

(c) the *regulations*; and

- (d) any condition to which any permit, licence, permission, consent, exemption, approval, notice, authorisation, environmental management programme or directive issued, given, granted or approved or deemed to be issued, given, granted or approved in terms of *this Act*; 15 20

“working place” means any place at a *mine* where *employees* travel or work;

“works” means any place, excluding a *mine*, where any person carries out —

- (a) the transmitting and distributing to another consumer of any form of power from a *mine*, by the *owner* thereof, to the terminal point of bulk supply or where the supply is not in bulk, to the power supply meter on any such other consumer’s premises; or 25

(b) training at any central rescue station; or 30

(c) the making, repairing, re-opening or closing of any subterranean tunnel; or

(d) any operations necessary or in connection with any of the operations listed in this paragraph.

### **Occupational Health and Safety Act, 1993, not applicable**

103. The Occupational Health and Safety Act, 1993 (Act No. 85 of 1993), is not applicable to any matter in respect of which any provision of *this Act* is applicable. 5

### **Civil liability of State**

104. The State does not incur any civil liability only because an *officer* took an action or failed to take an action that the *officer* may take or is required to take under or in terms of *this Act*, and in taking or failing to take that action the *officer* acted without negligence and in good faith. 10

### **Act binds State**

105. The provisions of *this Act* bind the State except in so far as any criminal liability is concerned. 15

### **Short title and commencement**

106. (1) *This Act* is called the Mine Health and Safety Act, 1996.

(2) *This Act* comes into operation on a date fixed by the President by proclamation in the Government Gazette.

## SCHEDULE 1

### GUIDELINES FOR DETERMINING THE NUMBER OF FULL-TIME HEALTH AND SAFETY REPRESENTATIVES

#### 1. Introduction

- (1) This Schedule contains guidelines for determining the number of full-time *health and safety representatives*. 5
- (2) *This Act* places the highest value on agreement. The parties referred to in section 26 must refer to this Schedule, using its guidelines in a manner that best suits the particular *mine*. 10
- (3) If agreement is not reached, the Commissioner appointed by the *Commission* must refer to this Schedule, using its guidelines in a manner that best suits the particular *mine*.

#### 2. Minimum threshold

- (1) There should be a full-time *health and safety representative* in every *mine* that requires the use of a full-time *health and safety representative*, taking into account — 15
- (a) the volume, size and physical location of the *mine*;
- (b) the *health and safety record* of the *mine*; 20
- (c) the number of designated *working places*; and
- (d) the objects of *this Act*.
- (2) The guidelines as to the size of the *mine* that should have a full-time *health and safety representative* is a *mine* with 500 *employees*. 25

#### 3. Number of full-time health and safety representatives

- (1) The formula for determining the number of full-time *health and safety representatives* should take into account —
- (a) the nature, size and physical location of the *mine*;

## Schedule 1 — Guidelines for Determining the Number of Full-time Health and Safety Representatives

- (b) the *health and safety record* of the mine;
- (c) the number of designated *working places*;
- (d) the number of *health and safety representatives*;
- (e) the number of shafts and the number of *employees* at the shaft; and
- (f) the objects of *this Act*.

## Schedule 2 — Nomination and Appointment of Members to Tripartite Institutions

## SCHEDULE 2

NOMINATION AND APPOINTMENT OF MEMBERS TO  
TRIPARTITE INSTITUTIONS

The *Minister* must make the regulations referred to in sections 42(2) and 45(2) in a manner that ensures that —

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(a) members appointed to represent *employees* are either —

(i) all nominated by agreement between *registered trade unions* representing at least 75% of *employees* belonging to such trade unions in the mining industry; or

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(ii) failing agreement in terms of subparagraph (i) —

(aa) at least half are persons nominated by a *registered trade union* or unions representing the majority of *employees* belonging to such trade unions in the mining industry; and

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(bb) the rest are persons nominated by *registered trade unions* and appointed in accordance with the significance of the trade unions concerned; and

(b) members appointed to represent *owners* are either —

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(i) all nominated by agreement between *employers' organisations* whose members employ at least 75% of *employees* in the mining industry; or

(ii) failing agreement in terms of subparagraph (i) —

(aa) at least half are persons nominated by an *employers' organisation* or organisations that employ the majority of the *employees* in the mining industry; and

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(bb) the rest are persons nominated by *employers' organisations* and appointed in accordance with the significance of the organisations concerned.

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**GENERAL EXPLANATORY NOTE:**

[ ] Words in bold type in square brackets indicate omissions from existing enactments.

       Words underlined with a solid line indicate insertions in existing enactments.

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**SCHEDULE 3****AMENDMENT OF LAWS****A: MINERALS ACT, 1991****Amendment of section 1 of Act 50 of 1991, as amended by section 1 of Act 103 of 1993**

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1. Section 1 of the Minerals Act, 1991 (in this Schedule referred to as the principal Act), is hereby amended —

(a) by the deletion of the definitions of “certificated”, “engine”, “investigating officer”, “machinery”, “manager”, “mine safety committee”, “peace officer”, “regional director”, “regional mining engineer”, “serious bodily harm” and “works”;

15

(b) by the insertion before the definition of “Department” of the following definition:

“ ‘Chief Inspector’ means the Chief Inspector appointed in terms of section 48 of the Mine Health and Safety Act, 1996;”;

20

(c) by the insertion before the definition of “elevator” of the following definition:

“ ‘Director: Mineral Development’ means any officer appointed in terms of section 4;”.

25

**Amendment of section 2 of Act 50 of 1991, as substituted by section 2 of Act 103 of 1993**

2. Section 2 of the principal Act is hereby amended by the deletion of subsection (2).

**Amendment of section 8 of Act 50 of 1991**

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3. Section 8 of the principal Act is hereby amended by the substitution for subsection (1) of the following subsection:

“(1) No holder of any prospecting permit shall remove any mineral found by **[him] the holder** in or on land or in tailings in the course of prospecting operations, from such land or the land on which such tailings are situated or dispose of any such mineral, excluding samples of any such mineral removed for tests thereon or identification or analysis thereof, except with the written consent of the holder of the right to such mineral in respect of such land or tailings, and with written permission granted by the **[regional director] Director: Mineral Development** concerned, subject to such conditions in respect of **[safety and health]** optimal utilization or rehabilitation as may be **[determined by him and]** specified therein.”

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**Amendment of section 9 of Act 50 of 1991**

4. Section 9 of the principal Act is hereby amended —

- (a) by the substitution for paragraph (a) of subsection (3) of the following paragraph:

25

“(a) with the manner in which and scale on which the applicant intends to mine the mineral concerned optimally **[and safely]** under such mining authorization;”;

- (b) by the substitution for paragraph (c) of subsection (3) of the following paragraph:

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“(c) that such applicant has the ability and can make the necessary provision to mine such mineral optimally

[and safely] and to rehabilitate such disturbances of the surface; and”;

- (c) by the substitution for paragraph (c) of subsection (5) of the following paragraph:

“(c) particulars about the manner in which and scale on which the applicant intends to mine such mineral under such mining authorization optimally [and safely] and to rehabilitate disturbances of the surface which may be caused by [his] the intended mining operations;”;

- (d) by the deletion of the word “and” at the end of paragraph (d) of subsection (5) and by the substitution for paragraph (e) of that subsection of the following paragraph:

“(e) particulars about the applicant’s ability to make the necessary provision to mine such mineral optimally [and safely] and to rehabilitate such disturbances of the surface; and”;

- (e) by the addition to subsection (5) of the following paragraph:

“(f) particulars about the applicant’s ability to mine in a healthy and safe manner,”;

- (f) by the addition of the following subsections:

“(7) The Director: Mineral Development shall consult as to the issuing of a mining authorisation with the Chief Inspector, and no mining authorisation may be issued unless the Chief Inspector is satisfied that the applicant has the ability and can make the necessary provision to mine in a healthy and safe manner.

- (8) Subsection (7) shall apply *mutatis mutandis* in relation to the issuing of a prospecting permit in terms of section 6 or a permission in terms of section 8.”.

#### Amendment of section 12 of Act 50 of 1991

5. Section 12 of the principal Act is hereby amended by the addition of the following subsection, the existing section becoming subsection (1):

## Schedule 3 — Amendment of Laws

“(2) Before issuing a certificate referred to in subsection (1), the Director: Mineral Development shall consult with the Chief Inspector in that regard, and no such certificate shall be issued if the Chief Inspector is of opinion that the provisions of the Mine Health and Safety Act, 1996, have not been complied with by the holder referred to in subsection (1).”

5

**Substitution of section 15 of Act 50 of 1991**

6. Section 15 of the principal Act is hereby substituted for the following section:

10

**“Restriction on issuing of more than one prospecting permit or mining authorization in respect of same mineral and land**

15

15. No prospecting permit or mining authorization shall be issued in respect of any mineral in respect of land or tailings, as the case may be, if a prospecting permit or mining authorization has already been issued in respect of such mineral and land or tailings, as the case may be, unless the [regional director] Director: Mineral Development is satisfied that such first-mentioned issuing will not detrimentally affect the object of this Act in relation to optimal exploitation of minerals [safety, health] or rehabilitation.”

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**Amendment of section 25 of Act 50 of 1991**

7. Section 25 of the principal Act is hereby amended by the substitution for subsection (2) of the following subsection:

“(2) The Manager of a mine [or works] may search or cause to be searched any person employed at such mine [or works] for possession of any mineral in respect of which the possession has been prohibited under subsection (1).”

30

### Repeal of sections 26 to 37 of Act 50 of 1991

8. Sections 26 to 37 of the principal Act are hereby repealed.

### Amendment of section 39 of Act 50 of 1991

9. Section 39 of the principal Act is hereby amended by the substitution in subsection (3) of the words following upon paragraph (c) of the following words: 5

“he or she shall consult as to that with the Chief Inspector and each department charged with the administration of any law which relates to any matter affecting the environment.”. 10

### Amendment of section 41 of Act 50 of 1991

10. Section 41 of the principal Act is hereby amended by the substitution for subsection (1) of the following subsection:

“(1) The [regional director] Director: Mineral Development may issue directives and determine conditions in relation to the use of the surface of land comprising the subject of any prospecting permit or mining authorization [or upon which a works is situated] in order to limit any damage to or the disturbance of the surface, vegetation, environment or water sources to the minimum which is necessary for any prospecting or mining operations or processing of any mineral: Provided that such directives and conditions shall not be construed as placing the holder of any such prospecting permit or mining authorization [or the owner of such works, as the case may be], in a better position *vis-à-vis* the owner of such land in relation to the use of the surface thereof.”. 15  
20  
25

### Amendment of section 51 of Act 50 of 1991, as amended by section 20 of Act 103 of 1993 30

11. Section 51 of the principal Act is hereby amended —

(a) by the substitution for paragraph (b) of subsection (2) of the following paragraph:

## Schedule 3 — Amendment of Laws

“(b) question any person and take a statement from [him] such person, in which case section [29(4)] 53C(4) shall be applicable *mutatis mutandis*”; and

(b) by the deletion of paragraph (d) of subsection (2).

**Insertion of sections 53A, 53B and 53C in Act 50 of 1991**

12. The following sections are hereby inserted after section 53:

**“Orders, suspensions and instructions**

**53A. (1)** If an officer authorised by the Director-General is of the opinion that any contravention or suspected contravention of or any failure to comply with any provision of this Act or any condition to which any authorization, exemption, environmental management programme or permission granted or approved in terms of this Act, is subject, occurs at any mine or place presumed to be a mine, such officer may—

(a) order the owner, manager or any official, employee or agent of such mine or place to take immediate rectifying steps; or

(b) order that the operations at such mine or place or part thereof be suspended,

and give such instructions in connection therewith as he or she may deem desirable.

(2) Any order referred to in subsection (1)(b) shall be confirmed or set aside by the Director: Mineral Development, who shall notify the owner or manager of the mine or presumptive mine concerned in writing of his or her decision as soon as practicable.

(3) Any order given under subsection (1)(b) shall take effect from the time fixed by the officer concerned and shall remain in force until set aside by the Director: Mining Development or until the instructions of the officer have been complied with.

**Inquiries**

- 53B. (1)** If any contravention or suspected contravention of or any failure or suspected failure to comply with any provision of this Act occurs at any mine or place presumed to be a mine, an inquiry may be held into any such matter by an officer designated by the Director-General. 5
- (2) The Director-General may, either before the commencement or at any stage of an inquiry held in terms of subsection (1) or (4) designate one or more other officers to assist in the holding of such inquiry and may designate an officer to preside at such inquiry. 10
- (3) Any investigating officer holding an inquiry into any matter in terms of this section shall, if necessary with the assistance of an interpreter, take down or record by mechanical means the evidence given thereat and submit a written copy thereof with a report thereon to the Director: Mineral Development, who shall transmit it to the Director-General, unless otherwise directed by the latter. 15 20
- (4) Upon consideration of the evidence and report referred to in subsection (3) the Director-General may require that the matter concerned be inquired into further. 25

**Attendance and examination of witnesses at inquiry**

- 53C. (1)** An investigating officer holding an inquiry in terms of section 53B(1) or (4) into any matter or who is to preside or is presiding at such inquiry may, for the purposes of such inquiry — 30
- (a) direct or summon any person to appear before him or her at such time and place as may be determined by him or her; or
- (b) order any person present at the place where such inquiry is being held — 35

## Schedule 3 — Amendment of Laws

- (i) to give evidence thereat;
- (ii) to produce any document or thing which he or she may deem necessary for the proper disposal of such inquiry; or
- (iii) to perform any other act in relation to this Act which he or she may direct. 5
- (2) (a) If any person has reason to believe that he or she may be held liable for any matter which shall or may be inquired into in terms of section 53B(1) or (4), he or she shall have the right, but is, subject to subsection (1), not compelled, to be present at any such inquiry and to be assisted or represented by another person. 10
- (b) If at any inquiry held in terms of section 53B(1) or (4) evidence has been or is being given from which any person may reasonably infer that he or she may be charged with contravening any provision of this Act or failing to comply therewith or may be held responsible in any manner for the matter comprising the subject of such inquiry, he or she shall have the right, but is not compelled, to give evidence and, either personally or through a representative — 15
- (i) to be heard; 20
- (ii) to call any witness or to request the investigating officer to direct or summon any witness on his or her behalf, either to give evidence thereat or to produce any document or thing; 25
- (iii) to cross-examine anybody giving evidence at such inquiry; and 30
- (iv) to peruse any document which has been presented as evidence.
- (3) Any person who satisfies an investigating officer that he or she has a material interest in any inquiry held in terms of section 53B(1) or (4) may, either personally or through a representative, put such questions as the investigating officer may consider relevant to such inquiry, to a witness giving evidence thereat. 35

- (4) (a) Any investigating officer may, at any inquiry held in terms of section 53B(1) or (4), administer an oath which is normally administered to a witness in a court of law, to any witness before giving evidence or, if objecting to taking such oath, he or she may make an affirmation, and such affirmation shall have the same legal force and effect as such oath. 5
- (b) No person called as a witness at any inquiry held in terms of section 53B(1) or (4) shall, when he or she is requested thereto, refuse or fail to take an oath or, if he or she objects thereto, to make an affirmation. 10
- (c) No person to whom an oath referred to in paragraph (a) has been administered or who has made an affirmation so referred to, shall give evidence knowing it to be false or make a statement under oath or affirmation which is contrary to any statement which that person made under oath or affirmation on a previous occasion. 15 20
- (5) Any witness at any inquiry held in terms of section 53B(1) or (4) shall have the same privileges in relation to the answering of questions or the production of documents or things as such witness would have had under the same circumstances if the witness had been summoned as such before a court of law. 25
- (6) (a) Any inquiry or any part thereof held in terms of section 53B(1) or (4) shall, in so far as it is in the opinion of the investigating officer practically possible or desirable, be held in public. 30
- (b) The investigating officer may decide whether any witness who has to give evidence or has given evidence at any inquiry referred to in paragraph (a), shall be present whilst other witnesses are giving their evidence thereat. 35

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**Obstruction of inquiry or investigating officer or failure to render assistance**

**53D.** No person shall, in relation to any inquiry held in terms of section 53B(1) or (4) —

- (a) without reasonable justification fail to comply with any direction, summons or order issued or given under section 53C(1) or by virtue of a request under section 53C(2)(b)(ii);
- (b) refuse or fail to answer to the best of his or her knowledge any question lawfully put to him or her by or with the concurrence of the investigating officer: Provided that no person shall be obliged to answer any question whereby that person may incriminate himself or herself;
- (c) in any manner whatsoever advise, encourage, incite, order or persuade any person who has been directed, summoned or ordered under section 53C(1) or by virtue of a request under section 53C(2)(b)(ii), not to comply with such direction, summons or order or in any manner prevent him or her from doing so;
- (d) refuse or fail, when required thereto by the investigating officer, to furnish him or her with the means or to render him or her the necessary assistance for holding such inquiry;
- (e) refuse or fail, when required thereto by the investigating officer, to attend an inquiry; or
- (f) intentionally insult an investigating officer or intentionally interrupt the proceedings thereat.

**Amendment of section 54 of Act 50 of 1991**

13. Section 54 of the principal Act is hereby amended by the substitution for subsection (1) of the following subsection:

“(1) The holder of or applicant for any prospecting permit or mining authorization [or the owner of a works] shall, at least 14 days before he or she commences with any operations under any such a permit or authorization [or at a works] or intends to cease such operations temporarily or permanently, notify the [regional director] Director: Mineral Development concerned and the Chief Inspector in writing of any such intended commencement or cessation, and provide particulars in connection with the location, nature and extent of such operations.”

#### Amendment of section 60 of Act 50 of 1993

14. Section 60 of the principal Act is hereby amended —

(a) by the substitution for subsection (1) of the following subsection:

“(1) Any person who contravenes or fails to comply with —

(a) any provision of —

(i) section 5(2), 8(1), [31(1), (3) or (4), 37(a)] 38(1), 39(1), 40, 41(2), 42(5), 52 or 54;

(ii) section 7(1) [31(5), 33(1) or 34(1)];

(iii) section 19(1) or (2), [29(4)(b), 30(b), (c), (d), (e) or (f)] 38(2)(a), 53C(4)(b), 53D(b), (c), (d), (e) or (f) [58] or 59;

(iv) [section 35(1) or 36]

(v) [section 32(1) or (2) or 34(3)]

(vi) [section 37(b)]

(vii) [section 29(4)(c)] 53C(4)(c); or

(viii) [section 30(a)] 53D(a); or

(b) any provision of —

(i) any direction, notice, suspension, order, instruction or condition issued, given or determined under section 22(1), 23(1), [27(1) or (5), 33(2), 34(2) or] 38(2)(b) or 53A(1);

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- (ii) any request referred to in section 51(3); or
  - (iii) any notice issued under section 25(1),
- shall be guilty of an offence.”; and

(b) by the substitution for subsection 2 of the following subsection:

“(2) Any person who contravenes or fails to comply with a provision of this Act, a regulation or any condition, notice, order, instruction, prohibition, authorization, permission, consent, exemption, certificate or document determined, given, issued, promulgated or granted by or under this Act by the Director-General, [the Government Mining Engineer, a regional director, a regional mining engineer] a Director: Mineral Development or any other officer in the service of the Department duly authorized thereto *ex officio* or by the Director-General shall, if any such contravention or failure is not declared an offence elsewhere, be guilty of an offence.”.

**Amendment of section 61 of Act 50 of 1991, as amended by section 22 of Act 103 of 1993**

15. Section 61 of the principal Act is hereby amended by the deletion of paragraphs (d), (e) and (f) of subsection (1).

**Amendment of section 63 of Act 50 of 1991, as amended by section 24 of Act 103 of 1993**

16. Section 63 of the principal Act is hereby amended —

- (a) by the deletion of paragraphs (a), (b), (h)(iv) and (v), (i), (j), (k), (l), (n), (u), (v), (w) and (x) of subsection (1);
- (b) by the substitution for paragraph (m) of subsection (1) of the following paragraph:

“(m) the manner in which the presence of witnesses at inquiries held in terms of section [28(1), (2) or (5)] 53B(1) or (4) shall be obtained and procedures to be followed at such inquiries;”;

(c) by the substitution for subsection (2) of the following subsection:

“(2) No regulation relating to State revenue or expenditure [or to any health matter] shall be made by the Minister except with the concurrence of the Minister of Finance [or the Minister of State Expenditure or after consultation with the Minister for National Health and Welfare, respectively]”; and

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(d) by the deletion of subsection (3).

#### **Substitution of expression in Act 50 of 1991**

17. The principal Act is hereby amended by the substitution for the expression “regional director”, wherever it occurs in the Act, of the expression “Director: Mineral Development”.

#### **Substitution of long title of Act 50 of 1991**

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18. The following long title is hereby substituted for the long title of the principal Act:

“To regulate the prospecting for and the optimal exploitation, processing and utilization of minerals; [to provide for the safety and health of persons concerned in mines and works] to regulate the orderly utilization and the rehabilitation of the surface of land during and after prospecting and mining operations; and to provide for matters connected therewith.”

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**B: REFERENCE TO GOVERNMENT MINING ENGINEER IN CERTAIN ACTS****Substitution for Government Mining Engineer**

The following Acts are hereby amended by the substitution for the expression "Government Mining Engineer", wherever it occurs, of the expression "Chief Inspector as contemplated in the Mine Health and Safety Act, 1996,":

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Advertising on Roads and Ribbon Development Act, 1940 (Act No. 21 of 1940)

Rand Water Board Statutes (Private) Act, 1950 (Act No. 17 of 1950)

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Mines and Works Act, 1956 (Act No. 27 of 1956)

National Roads Act, 1971 (Act No. 54 of 1971)

Occupational Diseases in Mines and Works Act, 1973 (Act No. 78 of 1973)

National Building Regulations and Building Standards Act, 1977 (Act No. 103 of 1977).

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## SCHEDULE 4

## TRANSITIONAL PROVISIONS

1. Any *health and safety standard* which, immediately prior to the commencement of *this Act*, was incorporated under the provisions of the *Minerals Act* or the regulations made under that Act is deemed to be a *health and safety standard* incorporated under this item. 5
2. A certificate of fitness issued under the provisions of the Occupational Diseases in Mines and Works Act, 1973 (Act No. 78 of 1973), which was valid immediately before the commencement of *this Act* shall be deemed to be sufficient proof that the *employee* is fit to perform work until the certificate is cancelled or expires. 10
3. A declaration in respect of any work which has been declared under the Occupational Diseases in Mines and Works Act, 1973 (Act No. 78 of 1973), to be *risk work* at controlled *mines* is deemed to be a declaration made under section 76(1) of *this Act* and remains in force until the declaration is withdrawn or superseded under *this Act*. 15
4. Any regulation made or deemed to be made under the *Minerals Act* that relate to *health and safety* issues that can be regulated under *this Act* remains in force until amended or repealed under *this Act*. 20
5. To the extent that it grants exemptions from the operation of a provision similar to a provision of *this Act*, an exemption is deemed to have been granted under section 79 if — 25
  - (a) it was granted under the provisions of the *Minerals Act*; and
  - (b) it is still in force when *this Act* commences.
6. Section 85 does not apply to an *employee* employed at any *mine* immediately before the commencement of that section. 30